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Draft Final Report

Dispersion Processor Material Balance Project

January 2005

Prepared by

Barr Engineering Company

KHA Consulting LLC

Keller and Heckman LLP

*Don
Safely
Fluoropolymer*

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Dispersion Processor Material Balance Project

January 2005

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I. Executive Summary

On March 14, 2003, the Fluoropolymers Manufacturers Group (FMG) of The Society of the Plastics Industry, Inc. (SPI) wrote to the U.S. Environmental Protection Agency (EPA) providing information about the efforts the members of the FMG to develop information on the uses of fluoropolymers made with perfluorinated surfactants, a class of chemicals that had come to EPA's attention in 2000. EPA's interest arose because of data provided to the agency on one such substance, perfluorooctanoic acid (PFOA), and the fact that minute amounts of PFOA had been detected in human blood in the general population.

One of the commitments included in that letter was to conduct a study of the use of aqueous fluoropolymer dispersions (AFD) at the next stage of the distribution chain, the processors who use or apply AFD in making products. The FMG decided to study this group of processors because AFD were known to contain small amounts of a PFOA salt known as ammonium perfluorooctanoate (APFO). Given the presence of APFO in AFD, the FMG recognized it was important to understand how the AFD are processed and whether such processing could be a significant exposure pathway to the general population. This Report contains the results of the Study.

- The Report is organized in eight sections and seven appendices: Section I is this Executive Summary.
- Section II of the Report provides background information, including the objective of the Study, *i.e.*, to develop a representative material balance for the fate of APFO contained in AFD.
- Section III of the Report describes the Study in detail, including (1) the roles of the members of the Study Team, (2) an overview of the Study, (3) a description of AFD processing and (4) the characteristics and demographics of the Study participants and how they were selected. Study participation was entirely voluntary. The Study participants represent approximately 50% by volume of the fluoropolymer dispersion industry. The industry segments in the Study represent approximately 75% of the annual fluoropolymer dispersion volume in the United States. Thus, based on the level of participation and an assessment of the characteristics of participants compared to the characteristics of the industry, the Study is representative of the industry as a whole. The resulting data can be used to assess the potential contribution of AFD processing to pathways of human and environmental exposure to PFOA.

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- 1 • Section IV of the Report describes the confidentiality requirements of the Study.
2 To encourage participation, the Study was designed to ensure that all sensitive
3 business information is kept confidential to the extent permitted by law. The
4 identity and trade secrets of participants were only disclosed to the members of
5 the Study team to the extent necessary to achieve the objectives of the Study.
6 These details have not been provided to any person outside the individuals
7 directly involved in conducting the Study. Recognizing that the credibility of the
8 Study depends in part on a degree of transparency as to the methods used and the
9 results and data supporting the conclusions, the Study Protocol and Quality
10 Assurance Project Plan (QAPP) were provided to the participants in the public
11 EPA process on PFOA. In addition, EPA will be provided with Confidential
12 Business Information (CBI) necessary to review adequately the supporting data,
13 analytical results, and calculations, and the conclusions of the Study. The
14 individual sampling and analytical data supporting documentation will be
15 provided to EPA in a form that does not identify individual sites or companies.
16 All such information is provided to EPA as CBI not subject to Freedom of
17 Information Act disclosure under TSCA Section 14 and the regulations at 40
18 CFR.
- 19 • Section V of the Report describes the data collection under the Study, including
20 the survey and sampling plan, and Section VI of the Report describes the
21 extensive quality assurance and quality control procedures in the Study. More
22 detail on these two subjects is included in the Study Protocol and Quality
23 Assurance Project Plan (QAPP), which are attached in Appendices I and II.
24 Extensive quality control procedures were established, including spiking of
25 samples with dual ¹³C labeled PFOA to measure recovery efficiencies for the
26 analytical work performed. A copy of the survey form is included in Appendix
27 IV. Participants provided some of the data used in the Study on the survey form,
28 while other data were collected during on-site sampling at processors' facilities.
- 29 • Section VII of the Report describes the industry processes incorporated in the
30 Study, including, "Glass Cloth Processing," "Formulating Coating Products,"
31 "Metal Coatings," and "Additives."
- 32 • Section VIII of the Report provides the results and conclusions of the Study. The
33 Study results are reported as PFOA Partition Factors (PPFs) for the individual
34 process segments observed in the studied processes. In addition, estimates are
35 provided of the proportion of APFO contained in AFD that might be (1) present in
36 different environmental media, (2) destroyed in the process, or (3) used in
37 processes that were not represented in the Study. These amounts are also
38 expressed as a fraction of the total amount of APFO used in making
39 fluoropolymers by the FMG members.

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1 The data collected in the Study support the conclusion that very small amounts of APFO
2 can be found in air, wastewater and solid waste streams. These results and data from publicly
3 available sources suggest that most of the APFO used of AFD is destroyed in processes where
4 products are sintered; *i.e.*, where temperatures are sufficiently high for a sufficient length of time
5 to destroy the APFO present. Based on the results of the sampling and analysis, 62% of the
6 APFO from AFD is destroyed and approximately 25% ends up in air, water, and solid waste
7 streams. Most of the remaining 12%, which represents less than 2% of total APFO, is used in
8 processes where sufficiently high temperatures are not reached. Whether any of the APFO in
9 AFD is present in products will be the subject of the Articles of Commerce Study.

10 II. Introduction

11 On March 14, 2003, the Fluoropolymers Manufacturers Group (FMG) of The Society of
12 the Plastics Industry, Inc. (SPI) wrote to the U.S. Environmental Protection Agency (EPA)
13 providing information about the efforts the members of the FMG to develop information on the
14 uses of fluoropolymers made with perfluorinated surfactants, a class of chemicals that had come
15 to EPA's attention in 2000. EPA's interest arose because of data provided to the agency on one
16 such substance, perfluorooctanoic acid (PFOA), and the fact that minute amounts of PFOA had
17 been detected in human blood in the general population.

18 One of the commitments included in that letter was to conduct a study of the use of
19 aqueous fluoropolymer dispersions (AFD) at the next stage of the distribution chain, the
20 processors who use or apply AFD in making products. The FMG decided to study this group of
21 processors because AFD were known to contain small amounts of a PFOA salt known as
22 ammonium perfluorooctanoate (APFO). Given the presence of APFO in AFD, the FMG
23 recognized it was important to understand how the AFD are processed and whether such
24 processing could be a significant exposure pathway to the general population. This Report
25 contains the results of the Study.

26 The manufacturers of fluoropolymers use a chemical called ammonium
27 perfluorooctanoate (APFO, also known as C8) in the manufacture of some fluoropolymers and
28 fluoroelastomers in the United States. Fluoropolymers are plastic products while
29 fluoroelastomers are rubber-like products, both of which possess highly desirable and unique
30 properties that make the articles of commerce created from them useful. APFO is used to
31 suspend and emulsify some fluoropolymers during manufacture and small amounts can remain in
32 the aqueous fluoropolymer mixtures called dispersions. Certain fluoropolymers made with
33 APFO are used in high-performance applications in critical industries such as defense, aerospace,
34 semiconductors, telecommunications, and pollution control. Throughout the remainder of this
35 document, the term "APFO" will be used to represent both PFOA and APFO unless the context
36 requires that we specify the acid form.

37 In 2001, the FMG provided EPA with information on what happens to APFO used in the
38 members' manufacturing processes. The fluoropolymer manufacturers material balance Study
39 showed that approximately 15% of the APFO used to make fluoropolymers world-wide

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1 remained in products sold to customers in the form of AFD.¹ The APFO content of AFD was
2 reported to be on the order of less than one-half percent by weight and is only present because it
3 is left over from the fluoropolymer manufacturing process. In a letter to EPA Assistant
4 Administrator Stephen L. Johnson, dated March, 2003,² the FMG member companies announced
5 their intention to conduct a study called The Dispersion Processors Material Balance (DPMB)
6 Study, which would examine the processes and characterize the passage of APFO from AFD
7 through customers' facilities. Specifically, these fluoropolymer manufacturers agreed to:

8 Engage a third-party consultant to develop a representative material balance for
9 the fate of APFO contained in these dispersions. Similar to the information
10 provided to EPA on fluoropolymer manufacturing, address in the representative
11 material balance how the dispersion is used at the customer site and potential
12 emissions of APFO to the environment. . . .

13 This Report contains the results of that Study.

14 A. The Objective of the Study

15 The objective of the Study was to understand how APFO contained in AFD that are used
16 in processing plants might find its way into the environment. More specifically, data were to be
17 collected describing the potential contribution of dispersion processing to possible environmental
18 pathways of exposure to APFO from air, water, and solid waste media. The method chosen in
19 the protocol was to develop PFOA Partition Factors (PPFs) based on the process characteristics
20 specific to these dispersion-processing industry segments.

21 The Study used a survey and sampling method to complete a material balance for APFO
22 during processing of these dispersions. The FMG members identified four categories of
23 processes prior to the beginning of the Study. The intent was to select participant facilities for
24 sampling that would allow collection of representative data in each of the categories. The data
25 would then be used to characterize the various dispersion-processing industry segments by (1)
26 the amounts of APFO used and (2) the amounts of APFO potentially entering environmental
27 media from dispersion-process operations.

28 The processes selected for Study are representative in that they exhibit characteristics
29 which allow a comparison of like operations to predict what happens to the APFO when the AFD
30 are applied to various substrates to make finished and semi-finished goods. Industry segments
31 were identified and the Study was designed to collect data from each of these processes.

¹ The original estimate given to EPA for the fraction of APFO in AFD sold in the U.S. was based on year 2000 data. The percentages and amounts of APFO in AFD reported by manufacturers and processors included in this report are based on 2003 data. Details of the data and calculations are confidential due to the sensitive commercial nature of amounts sold by manufacturer to individual processors; the details are described in greater detail to EPA in an attachment claimed as Confidential Business Information under the Toxic Substances Control Act (TSCA).

² OPPT-2003-0012-0012, Letter of Intent to assist EPA in assessment of PFOA and its salts to S.L. Johnson, EPA from D.K. Duncan, SPI, March 14, 2003.

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1 A small group of industry experts identified these processes by performing an informed
2 analysis based on specialized knowledge of the industry and its practices, the volumes of
3 dispersions processed, and the specific dispersion processing methods that are used. It was not
4 an objective of the Study to collect data using a statistically based model or to produce a
5 statistically representative compilation of data from the universe of AFD processors. The data
6 collected were to be used to calculate the PPFs that could be used to estimate the material
7 balance for the dispersion processing industry as a whole. Additionally, it was hoped that the
8 PPFs could be used to predict where APFO would be found in unsampled facilities in the same
9 category of the AFD processing industry.

10 The residue of APFO that may remain in finished products was not measured directly in
11 this Study. More detailed information on the presence of APFO in articles of commerce is being
12 provided by the FMG in another voluntary Study, and a further Study of aged articles of
13 commerce is being developed as part of the Enforceable Consent Agreement (ECA) process.
14 However, information available at the time of the Study and developed in the Study allowed
15 estimates of the relative proportion of APFO that is destroyed in the processes. These estimates
16 are based on (1) information on residues of APFO in processed fluoropolymers that is available
17 in the open literature or in publicly available documents, (2) thermal profiles of articles made
18 with dispersions in the Study, (3) extrapolation from analysis of certain waste materials in the
19 Study, and (4) literature regarding the kinetics of thermal destruction of APFO.³

20 III. Description of the Study

21 The Study Protocol and the QAPP were provided to EPA and participants in the public
22 ECA process prior to the Study. No comments were received from any public participants. EPA
23 provided comments that were taken into account in preparing the final protocol. Copies of these
24 documents and the survey form are found in Appendices I - IV.

25 A. The Study Team

26 The FMG retained Keller and Heckman LLP (K&H) of Washington, D.C. to manage the
27 Study on behalf of the FMG members. The specific tasks and roles assigned to the organizations
28 performing the Study, as well as the qualifications of the Study team, are described in more
29 detail in the Study Protocol, dated December 2003, and attached as Attachment 1. Below is a
30 brief description of the team and their responsibilities.

31 K&H was responsible for (1) overall coordination of the Study at processor facilities in
32 the United States, (2) preparation of the Study survey form, (3) arranging for the processors to
33 participate, (4) preparation and execution of confidentiality agreements between the individual
34 Study participants and the Study team, and (5) overseeing preparation of the final Report.

35 K&H retained Barr Engineering Company (Barr), a nationally known environmental
36 engineering firm, as the primary technical consultant. Barr was responsible for (1) reviewing the

³ *Gas-Phase NMR Technique for Studying the Thermolysis of Materials: Thermal Decomposition of Ammonium Perfluorooctanoate*, Krusic, P.J. and Roe, D.C., *Anal. Chem.*, 76:3800, 1 July 2004.

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1 survey data for data gaps and adequacy for the Study's purpose, (2) developing standard
2 protocols for collecting samples, (3) preparing the Study Protocol and Quality Assurance Project
3 Plan (QAPP), (4) preparing facility sampling plans based on a review of the facility surveys and
4 telephone interviews with survey participants, (5) recommending participants for sampling, (6)
5 performing the field site visits pursuant to the Study protocol, (7) calculating the PPFs from the
6 data, (8) preparing the technical analysis and process descriptions for the individual field Study
7 participant reports, (9) preparing the final Report, (10) providing quality assurance in the field
8 and in reviewing the analytical data for the final Report (11) providing a Quality
9 Assurance/Quality Control (QA/QC) assessment of sample recovery efficiencies and the
10 reliability of the sample results. and (12) providing overall technical support and chemical
11 engineering expertise.

12 K&H retained KHA Consulting LLC (KHA) to provide industry-specific expertise and
13 knowledge. KHA was responsible for (1) assisting in the Study design, (2) identifying and
14 classifying the processes used in the industry, (3) preparing typical descriptions of the processes
15 encountered, (4) assisting Barr in designing the sampling plan, (5) participating in the field site
16 visits to oversee protocol compliance and to assure that the sampling plan gathered relevant and
17 representative data, and (6) reviewing the final Report. KHA also prepared the process
18 schematics contained in the final Report with the assistance of Barr.

19 K&H retained Exygen Research (Exygen) as the Study analytical laboratory. Exygen's
20 role was to (1) perform sample analyses, (2) identify and provide protocols for sampling and
21 analytical methods (3) develop and validate as needed sampling and analytical methods, (4)
22 provide quality assurance in the laboratory, and (5) assist in preparation and review of the final
23 Report.

24 B. Study Overview

25 Prior to sending the survey to each processor facility, K&H contacted each facility to
26 inform it of the purpose and content of the Study, secure cooperation, verify the appropriate
27 contact person(s), determine the types of processes for sampling planning purposes, preview the
28 survey content, and negotiate the details of any confidentiality agreement requested by the
29 processor.

30 Barr conducted the sampling program at processor facilities and analyzed the data to
31 produce the PPFs. Barr evaluated the facilities by survey review and telephone interview, with
32 the assistance of KHA. From the telephone interviews, Barr selected sites for pre-sampling site
33 visits, subject to review by K&H, and scheduled pre-sampling site visits. Barr then prepared
34 sampling plans, which were reviewed by the Study team, to define the types and locations of
35 samples to be collected. Once the processes were selected and sampling plans completed, a
36 sampling team from Barr visited each site to complete the sampling and follow up on data gaps
37 in the survey. The sampling and analysis protocols are found in Attachment IV.

38 Barr collected samples of water, air, and solid wastes from each site according to the plan
39 and used that information to calculate PPFs for specific processes that could be used to estimate
40 the amounts of APFO (1) partitioned into various waste media from the AFD processing industry
41 or (2) destroyed or remaining in the products. Barr shipped the samples collected to Exygen for

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1 analysis, and Exygen forwarded the analytical results to Barr for data review, reduction and
2 interpretation.

3 Following receipt of the laboratory results, Barr generated a process-specific report for
4 each sampled process and forwarded those reports to K&H. K&H sent the Processor Material
5 Balance Reports to each processor for review and asked each processor to identify CBI and to
6 review the process description for accuracy.

7 The amount of APFO contained in AFD used at each facility during sampling was
8 obtained from the fluoropolymer manufacturer for the specific product being produced. For
9 formulated products, the formulator provided the amount of AFD added to the coating in the
10 formulator's process, and the APFO content was calculated based on the fluoropolymer
11 manufacturers' data. This is discussed in greater detail in section III.D.6.

12 Once the individual reports were completed, they were used to prepare this aggregate
13 Report. Original data and survey forms were returned to the processors upon completion of this
14 Report.

15 C. AFD Processing

16 A fluoropolymer consists principally of fluorine atoms covalently bonded to carbon
17 atoms that are attached to other carbons in a chain or backbone. The presence of this fluorine
18 imparts to fluoropolymers their special characteristics. The carbon-fluorine bond is among the
19 strongest in nature, much stronger than the carbon-hydrogen bonds found in traditional
20 hydrocarbon plastics and rubbers. The physically larger fluorine atoms also do a better job of
21 "protecting" their carbon backbones than do hydrogen atoms, making fluoropolymers more
22 resistant to chemical attack. Furthermore, once attached to carbon, fluorine atoms are largely
23 non-reactive and inert, even in the presence of highly reactive chemicals. As a result,
24 fluoropolymers exhibit much higher chemical and heat resistance than hydrocarbon polymers.

25 The basic chemical and physical properties that make fluoropolymers attractive in diverse
26 applications include the following: chemical resistance, thermal stability, UV and radiation
27 resistance, cryogenic properties, low coefficient of friction, low surface energy, low dielectric
28 constant, high volume and surface resistivity, and flame resistance. Applications for
29 fluoropolymers take advantage of one or more of the properties that set them apart from other
30 materials, particularly other plastics.

31 Fluoropolymers, including dispersions, require unique processing conditions, which
32 usually includes a final heating process. That process, as described below, dictates the
33 temperature and time range within which these polymers must be heated. Processing below the
34 required range results in an article that does not have all of the important performance properties,
35 and processing above the required range can degrade the fluoropolymer's properties.
36 Fluoropolymer manufacturers and formulators advise their customers to control oven and part
37 temperatures carefully.

38 Polytetrafluoroethylene (PTFE), fluorinated ethylene propylene (FEP), and other
39 polymers that are sold as AFD are used to coat or impregnate various substrates by the processes
40 discussed in detail in Section VII. Processes using AFD generally consist of the following steps:

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1 coating or impregnation of the substrate, heating of the coated substrate to dry the article, and
 2 then further heating to *sinter* or melt the fluoropolymer to develop final properties. Typically
 3 these processes produce articles that require assembly into final industrial or consumer products.⁴

4 The sintering of a fluoropolymer, sometimes called "coalescence,"⁵ is similar to that
 5 performed in metallurgy. Heating at temperatures in excess of the melting point of the
 6 fluoropolymer causes the polymer particles to melt and fuse together, eliminating voids that can
 7 result in weak points in the polymer structure. The time and temperature profile of the sintering
 8 cycle affect the final properties of the product.

9 Sintering properly to achieve final characteristic polymer properties requires that the
 10 temperature of the polymer exceed its melting point. The melting points of some of the
 11 fluoropolymers used in dispersions are shown in Table 1.

12 Proper sintering is not dependent only on temperature, it is also dependent on the size and
 13 thickness of the fluoropolymer object being processed and the time taken to run the sintering
 14 process. For example, PTFE must be heated to a minimum of 342 deg C (648 deg F).⁷ Very
 15 large, thick pieces of PTFE are often
 16 heated to 360 - 380 deg C (680 - 716 deg
 17 F) for long periods of time, 12 or more
 18 hours, then slowly cooled so that cycle
 19 times can be 24 hours or more. The
 20 slow heating is necessary to assure that
 21 the polymer is melted through and
 22 through, without exposing the exterior
 23 layers to temperatures that would cause
 24 breakdown of the polymer.

Polymer	Melting Point (deg C)	Typical Processing Temperature (deg C)
PTFE	342	380
FEP	245 - 280	360
PFA	300	380

25 In contrast, coatings and films are much lower in mass, hence, curing times are much
 26 shorter, and higher temperatures in the range of 420 - 450 deg C (788 - 842 deg F) for 5 - 15
 27 minutes, can be tolerated. Regardless of the sintering cycle, PTFE temperatures in excess of 500

⁴ Useful texts on the properties and processing of fluoropolymers are: Ebnesajjad, Sina. Fluoroplastics: Volume 1. Non-Melt Processible Fluoroplastics. William Andrew Publishing/Plastics Design Library (2000); Scheirs, John, Ed.. Modern Fluoropolymers. Wiley, Chichester NY(1997); Drobny, Jiri George. Technology of Fluoropolymers. CRC Press, Boca Raton FL (2001). The sintering discussion is from Fluoroplastics.

⁵ Fluoroplastics: Volume 1. Non-Melt Processible Fluoroplastics, Ebnesajjad, Sina, William Andrew Publishing/Plastics Design Library (2000).

⁶ Guide to the Safe Handling of Fluoropolymers Resins, The Society of the Plastics Industry, Inc. (SPI), 3rd Edition, 1998 (Safe Handling Guide), Appendix B.

⁷ PTFE is unique in that it has two melting points, 327 deg C and 342 deg C (623 deg F and 648 deg F). The higher melting point occurs the first time PTFE is melted; changes in the polymer crystalline structure lower the melting point on subsequent heating. Because of the way in which aqueous dispersions are made, all PTFE in these dispersions is melted in sintering for the first time and melts at the higher temperature. See Guide to the Safe Handling of Fluoropolymers Resins, Chapter 3, p.6

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1 deg C (932 deg F) for an hour lead to significant thermal degradation of the polymer and
2 ultimate failure of the product.⁸ Other fluoropolymers have similar requirements, with different
3 temperature profiles and limits unique to their chemical structure.

4 Achieving melting temperatures throughout the polymer may require processing
5 temperatures above the melting point of the polymer, as measured by oven or substrate
6 temperature, due to the poor heat transfer characteristics of fluoropolymers. Often the required
7 temperature profile is determined by trial and error testing. Both the temperature and the time of
8 the heating cycle must be optimized for the application and the substrate used. If, for example,
9 the substrate is non-metallic, such as a plastic, higher temperatures or longer times will be
10 required for complete sintering. If, on the other hand, the substrate is metal, which provides
11 excellent thermal conductivity for heating and thermal transfer, lower processing temperatures
12 and/or shorter processing times will often result in complete sintering.

13 This high temperature processing is significant because APFO breaks down into carbon
14 dioxide and 1H-perfluoroheptane at elevated temperatures.⁹ The decomposition rate is time and
15 temperature dependent, with a reported half-life of 2.2 minutes at 234 deg C (453 deg F). The
16 authors extrapolated the APFO half-life to be 0.06 sec at 350 deg C (662 deg F) and 0.005 sec at
17 400 deg C (752 deg F).¹⁰ At 350 deg C, the APFO half-life is 0.14 sec, and the APFO is
18 essentially all theoretically decomposed in one second. Thus, if a product made from or coated
19 with AFD is sintered as part of its processing, and the fluoropolymer coating exceeds this
20 temperature for any significant period of time, it is highly likely that substantially all of the
21 APFO present in the coating will be destroyed, and none will be carried through in the processed
22 article from the dispersion processor to its customers. Analysis of waste products in this Study
23 suggests support for this conclusion, but confirming analyses of finished goods is the subject of
24 another Study.

25 As discussed below in more detail, wastewater is generated, but, in most of the processes,
26 is a relatively small total quantity. That water is often collected and sent off-site for treatment.
27 Whether treatment removes APFO from the water was not an objective of the Study and no
28 processors reported any data on the efficacy of water treatment methods.

29 D. Selection and Characteristics of Study Participants

30 The companies who signed the Letter of Intent sponsored the Study. As a result, the focus
31 of the Study was limited to products supplied by the sponsors.

32 1. *Method of Identification and Selection*

33 The participants in the Study represent most of the segments in the fluoropolymer
34 dispersion processing industry. Fluoropolymer manufacturers provided confidential customer
35 lists for AFD categorized according to the scheme described below and volume of APFO used.

⁸ Ebnesajjad, p. 541.

⁹ Krusic, P.J. and Roe, D.C., p. 3800.

¹⁰ Ibid, p.3803.

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1 The Study participants were selected by examining the consumption of AFD of each processor,
2 and by considering several relevant factors, including (1) size of operation, (2) frequency of
3 fluoropolymer use, (3) volume used, (4) nature and temperature characteristics of the operation,
4 (5) geographic location, and (6) application methods. A goal of participant selection was to
5 include both large and small processors, and this was accomplished.

6 The Study protocol called for the identification and selection of processors based on the
7 relative ranking of the processors in their particular industry segments considering the criteria
8 listed above. It was not random or based on achieving a statistically representative sample. The
9 number who agreed to participate was such that all could be accepted into the Study.

10 Potential participants received a letter inviting them into the Study, and additional
11 significant efforts were made to encourage participation, including (1) follow-up letters from the
12 President of SPI, the Chairman of the SPI Fluoropolymers Processors Group (FPG); and SPI's
13 outside counsel; (2) a presentation by senior EPA staff at an industry meeting; and (3) direct
14 contact by manufacturers with processors. Those who agreed to participate after submitting the
15 survey cooperated fully and completely without reservation. Over 50 processors were sent
16 invitations to participate in the survey. Survey forms were received for 15 individual processes,
17 providing data for six of the nine cells in the original matrix Table 2, as described below.¹¹

18 2. Geographic Location

19 EPA considered geographic location an important variable in AFD processing. As
20 hoped, Study participants are located in each of the regions of the country where AFD processing
21 occurs. Additionally, key participants included processors in urban, suburban and rural areas.
22 However, the change from a site-based process selection methodology makes geographic
23 location less important. Process-based PPFs can be applied regardless of where processors are
24 located.

25 3. Processes Studied

26 Based on information provided by the fluoropolymer manufacturers, AFD uses were
27 classified by four broad categories – “Metal Coatings,” “Glass Cloth Coatings,” “Additives,” and
28 “All Other” – and by the highest process operating temperatures that the AFD were likely to see.
29 The following temperature categories were used: less than 150 deg C (302 deg F); 150 - 250 deg
30 C (302 - 482 deg F), and greater than 250 deg C (482 deg F). This resulted in a four-by-three
31 matrix, shown in Table 2.

32 Processors who use AFD in the “All Other” category included those who make (“cast”)
33 or coat film and those who impregnate fabric or yarn made of various materials with
34 fluoropolymers. These processes are described in more detail below.

35 The original manufacturers' material balance prepared in 2001 was based on data for a
36 one-year period in 1999 - 2000; each manufacturer determined the specific time period they

¹¹ The number of processors who participated was less than 15, as some processors operated more than one process.

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1 reported based on either calendar year or fiscal year data. The data in the individual cells did
 2 approximately equal *in toto* the reported amounts distributed in the U.S. by the fluoropolymer
 3 manufacturers, within the limits of the survey conducted.

4 K&H updated the estimates of total APFO used in each industry segment based on
 5 confidential data provided by the manufacturers on their sales of dispersions to their customers,
 6 in terms of kg of APFO in the dispersions, for calendar year 2003. There was no significant
 7 change in the total amounts reported.

Market Segment	<150 deg C	150 - 250 deg C	>250 deg C
Metal coating formulators, coaters	1000 - 3000	No Uses ¹	No Reported Direct Sales ²
Glass cloth coating	No Uses	No Uses ¹	>3000
Additives	100 - 1000	100 - 1000	CBI ³
All Other	100 - 1000	CBI ³	100 - 1000

1 - Of the total possible 12 cells in the table above, there are no processes that use APFO-containing dispersions in three cells, making the maximum nine cells. Participants represented six of the nine cells.
 2 - We assume all formulated metal coatings are consumed by this category.
 3 - CBI = confidential business information. See text.

8 The data from the manufacturers initially showed that for three cells in the table, there
 9 were no processes that use APFO-containing dispersions. These categories were eliminated
 10 from the Study. For the nine remaining categories, the data in the table represented the amount
 11 of APFO contained in AFD sold by manufacturers into that market segment estimated at the
 12 beginning of the DPMB Study.

13 Data for some of the segments were obtained from only one or two manufacturers or for
 14 one or two processors. Thus, disclosure of the amounts of APFO sold into that market segment
 15 would allow the manufacturers and processors to determine relative market share, and would
 16 thereby disclose confidential, market-sensitive information. To protect the confidentiality of
 17 such information, there must be at least three manufacturers and three processors in the category.
 18 In light of this consideration, in those segments for which either (1) fewer than three
 19 manufacturers reported sales data, or (2) manufacturers reported data for two or fewer customers,
 20 no data can be provided in the public Report. Accordingly, the cell is marked "CBI." The
 21 amounts of APFO sold into these segments are being provided to the U.S. EPA as part of a
 22 confidential attachment to this Report under the Toxic Substances Control Act (TSCA)
 23 provisions protecting CBI.

24 4. Selection of Processors Included in Study

25 The Study Protocol contemplated selecting participants by assessing the consumption of
 26 AFD of each processor and by considering a number of relevant factors, so that processors

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1 representing each cell in the Table 2 matrix would be included in the Study. The criteria for
2 selecting processes to be sampled included: (1) how representative the processes were of those
3 used by the dispersion processor industry, (2) production volume, (3) production time and
4 capacity, (4) variation in temperature processing, and (5) processing time. The identification of
5 processors to be solicited in the Study was subjective, in that the AFD manufacturers provided
6 their identities confidentially to K&H. Selection for site visits and sampling was based on the
7 relative ranking of the processors in the segment of the industry in which they participated. The
8 selection was neither random nor based on achieving a statistically representative sample. The
9 intent was to include both large and small processors.

10 A judgmental sampling approach was chosen instead of a random sampling approach.
11 Judgmental sampling is used when there is extensive knowledge of the processes and when the
12 population is known to have identifiable patterns.¹² Judgmental sampling is used when the goal
13 is to predict average or typical results. With the extensive knowledge of the types of processors
14 in this industry, and the differences between processes, judgmental sampling was used to provide
15 for a balanced number of process representatives from the four product categories, including
16 "Glass Cloth Coatings," "Additives," "Metal Coatings" (formulation and application), and "All
17 Other." A strictly random sampling approach would run the risk of failing to include one or
18 more important categories. The stated objectives in the Protocol to Study processes that are
19 representative of normal operations in the industry and operations that occur on a regular basis¹³
20 are consistent with the choice of a judgmental sampling approach.

21 Of the fifteen individual processes included in the Study, Barr completed sampling at
22 eight, while four of the remaining seven provided results in the surveys based on sampling by
23 others. No sampling data were available for the remaining three processes. Data and
24 information from two of the three remaining processes were (1) included in the survey response
25 forms, (2) confirmed through telephone interviews and/or pre-sampling site visits, and (3)
26 validated based on results from sampled processes. For one processor, the survey data were
27 examined by the engineers and compared to data from similar processes, but were not used as the
28 sole source to derive a PPF for any process.

29 Barr was asked to develop a method to compare the industry to the Study participants and
30 to evaluate the representativeness of the participants with regard to their environmental profile.
31 That assessment is described in more detail below. Barr found that the participants were not
32 significantly different from those processors who could be publicly identified and for whom data
33 were available on environmental parameters. Thus, the Study participants were determined to be
34 representative of the dispersion processing industry as a whole.

35 All of the volunteers who participated in the survey were considered for inclusion in the
36 sampling phase. However, four of the original volunteers were not included in the sampling

¹² *RCRA Waste Sampling Draft Technical Guidance*, U.S. EPA, 8/02 EPA 530-D-02-002, August 2002, pp. 53-55.

¹³ *Material Balance Study Protocol*, Barr Engineering, December 2003, pp. 1, 3, and 7.

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1 phase because the process was not operating at the time of sampling or the process or appropriate
 2 dispersion was not available for use at the time of the visit. Two of the four facilities were
 3 visited by Barr to verify data provided on survey. PPFs for all processes were based on at least
 4 one set of sampling data, either from the Study or from the survey participant. Thus, PPFs were
 5 based on sampling from processes representing approximately 57% of total reported APFO used
 6 in AFD. Based on the surveys and sampling, AFD containing approximately 75% of the APFO
 7 in AFD were used by the processors who participated in the Study.

8 5. Coverage of Processes in Data Matrix

9 The Study protocol called for representatives of processes from each cell in the Table 2
 10 matrix to be included in the Study and for sampling to be done at a minimum at one site in each
 11 cell. The Study actually included facilities in six of the nine cells initially identified as having
 12 processors using AFD. There were three industry segments that were not represented in the
 13 Study population: (1) "Additives," processing below 150 deg C (482 deg F); (2) "Additives"
 14 between 150 and 250 deg C (302 - 484 deg F); and (3) "All Other" between 150 and 250 deg C
 15 (302 - 484 deg F). For these segments, estimates of APFO in input AFD were possible and by
 16 comparison of publicly available descriptions of the uses and of the processes that were studied,
 17 a judgment could be made about what happens to the input APFO in these segments could be
 18 made. These are discussed in the Results section below.

19 In addition to ensuring coverage of the different processes in the industry, the data and
 20 review of individual processors allowed an examination of the original classification scheme to
 21 determine if the categories originally created could be consolidated or if the definitions of the
 22 categories, in particular the temperature classification, was an accurate predictor of what
 23 happened to APFO in processing. The several changes that resulted from the examination are
 24 discussed in the Results section. Of note, for one category, Additives above 250 deg C (484 deg
 25 F), the data collected from the manufacturers and information generated during the Study
 26 resulted in the reclassification of the processors originally included in that category into other
 27 categories. That left no processors in that category. Table 3 shows the updated 2003 distribution
 28 of AFD use in the format of the original table. The revised classifications account for 100% of
 29 the total APFO in AFD sold by companies who signed the LOI.

Market Segment	<150 deg C	150 - 250 deg C	>250 deg C
Metal Coating Formulators, Coaters	10-15	No Uses	No Reported Direct Sales ¹
Glass Cloth Coating	No Uses	No Uses	50-55
Additives	CBI	CBI	No Uses
All Other	CBI	CBI	CBI

¹ We found no uses of formulated metal coatings containing fluoropolymers other than processes where sintering is the final step. Therefore, all AFD used in making metal coatings is processed at high temperatures.

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6. Amounts of APFO Contained in AFD

3 At the time of the Study, AFD commercially available from the LOI signers contained a
4 maximum of 7 kg (15.4 pounds) of APFO per 1000 kgs (2205 pounds) of dry fluoropolymer
5 resin, or 0.7% by weight, and typically contained less than 0.2%. The lowest reported amount of
6 APFO in AFD was 0.04%. The accuracy of the fluoropolymer manufacturers' APFO content
7 was $\pm 10\%$, (as reported by the manufacturers). The fluoropolymer manufacturers consider the
8 exact amount of APFO contained in AFD to be CBI. Calculating a true weighted average of
9 APFO content of AFD was not possible with the data available. However, a simple numerical
10 average of available data, adjusted for relative market share, shows that the APFO content was
11 0.28%.¹⁴ This conclusion is based on data supplied by the manufacturers who supported the
12 Study.

13 No participants in the Study reported adding APFO to any of the AFD used in their
14 processes. Given that the Study participants are representative of all known market-segments of
15 the dispersion processing industry, it appears reasonable to conclude that both (1) use of APFO
16 as an additive does not occur in the dispersion processing industry and (2) all APFO present in
17 the dispersion processing industry stems from the APFO present as an unintentional residual in
18 the fluoropolymer dispersion products used by the industry.

19

7. Demographics of the Processors Included in the Study

20 Facility size varied from very small operations (less than 25,000 square feet (sf))
21 involving a few people to large facilities (greater than 100,000 sf) employing up to several
22 hundred people. All of the individual sites of processors in the industry fall within these
23 demographic parameters.

24

IV. Confidentiality

25

26

27

28

To encourage participation, the Study was designed to ensure that all sensitive business
information is kept confidential to the extent permitted by law. The identity and CBI of
participants were disclosed to only the Study team and have not been provided to any person
outside the individuals directly involved in conducting the Study. Recognizing that the

¹⁴ Data on the APFO content of dispersions used by processors in the Study were provided on a product-specific basis by the FMG members who supported the Study. Each manufacturer's "weighted average" was calculated by averaging the available information on APFO content (as a percentage of dry polymer weight in the dispersion) and using data on amounts of APFO in AFD sold to its individual customers. Multiplying the percentage of the total AFD supplied by an individual manufacturer by that manufacturer's average APFO content and summing those results provided an estimate of the "weighted average industry APFO content." We believe this leads to a more accurate estimate of the amount of APFO used in the industry when combined with the data on APFO dispersion product use reported by the processors. All of the data used to calculate this value is CBI because it contains sensitive business information directly related to market share and individual manufacturers' customer lists.

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1 credibility of the Study depends in part on allowing EPA to review the supporting data,
2 analytical results, and calculations, the FMG and the participants agreed to provide the individual
3 sampling and analytical data to EPA in a form that does not identify individual sites or
4 companies. EPA acknowledged that the need for the data and the importance of encouraging
5 participation warranted taking a confidential approach. Toward that end, the Study team entered
6 into confidentiality agreements with Study participants.

7 The survey and data collection forms were coded and the identities of the Study
8 participants were kept apart from the data forms. Reports were prepared with detailed data
9 broken down only to the extent necessary to provide accurate information. Participants did not
10 include any identifying information on the data collection forms and were asked to clearly mark
11 any information that they deemed CBI. Reports of the results of individual participant analyses
12 were coded and provided only to the participants for review of accuracy and identification of
13 proprietary data, and were retained only until the completion of this final Report. All survey
14 forms, draft reports, final reports, and other individually identifiable data were returned to the
15 participants at the end of the Study, and the participant identity key was destroyed.

16 V. Data Collection

17 The collection of data for the Study took two forms, a survey and on-site sampling of
18 processes. Each processor initially received a survey form asking for information on the use of
19 APFO, details of processing, polymers used, and emissions/effluents from their facilities. Prior
20 to sending the survey, K&H contacted each processor facility to inform it of the purpose and
21 content, secure cooperation, verify the contact person(s), determine the types of processes for
22 sampling planning purposes, preview the survey content, and schedule a time to conduct a
23 telephone interview. Results from the survey were used to structure the on-site sampling
24 program that was conducted at individual facilities.

25 A. Survey

26 The survey form, shown in Attachment III, included three primary parts: (1) specific
27 product category and total quantity of APFO materials used by the facility, total quantity of
28 APFO in the product sold, and total quantities of APFO destroyed and released to air, water, and
29 solid waste; (2) site-wide handling of discharges to the air, water and solid waste; and (3)
30 specific processes and process conditions. The survey inquired whether a facility uses materials
31 potentially containing APFO other than AFD, or whether a facility intentionally added APFO.
32 None of the facilities reported adding additional APFO to their processes. None of the processes
33 sampled had materials potentially containing APFO other than AFD.

34 After the surveys were completed by each processor, a telephone interview was
35 conducted with each processor to review the survey, understand the safety procedures applicable
36 to sampling, discuss which processes would be sampled, and identify the sample collection
37 locations. The purpose of the survey and telephone interview was to collect as much readily
38 available information as possible from the processors and identify missing data that would be
39 necessary to complete the Study. The survey and subsequent conversations formed the basis for

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1 selecting individual processes for sampling that were either the most representative on an annual
2 basis or that helped to define the reasonable maximum actual emission scenarios.

3 Barr and KHA analyzed the survey data to determine whether quality control and
4 assurance objectives were met, identify data gaps and sampling needs, and select representative
5 or maximum actual emissions process conditions if sampling was required.

6 B. Sampling Plan

7 The sampling plans were devised to support the development of PPFs. PPFs enable the
8 extrapolation of sampling data obtained at a limited number of individual processor locations to
9 an industry-wide process-based material balance. PPFs identify process-specific parameters that
10 describe emissions to the environment. The industry-wide, process-specific material balance
11 supports the Study objective of accounting for APFO from AFD.

12 1. *Determining Sampling Sites*

13 Sampling sites were selected for their specific utility in the identification of parameters
14 that determine where APFO may finally go in any given process. More specific details as to how
15 the sampling locations within an individual process were selected may be found in Section B of
16 the QAPP and in the Barr Standard Operating Procedures (Appendix B of the QAPP).

17 2. *Process Specific Sampling*

18 The process specific sampling protocols were based on the assumption that APFO
19 released from the product during processing and not destroyed is carried out of each individual
20 process in the process air, stack gas, water, or solid waste. In processes where the products are
21 sintered, the data suggest that minimal APFO remains in the finished sintered product. These
22 data include the half-life/temperature profile of APFO and/or the amount of APFO measured in
23 heat-treated product-trim waste. In unsintered products, APFO may remain in the product after
24 processing. Sampling protocols for each of the environmental media are summarized below and
25 described more fully in Attachment IV.

26 3. *Air Sampling*

27 An apparatus consisting of a filter and solid sorbent material contained within a narrow
28 gauge tube was employed to collect ambient air samples in and around the process location(s)
29 and air samples from small diameter, low (ambient) temperature process ducts. Samples were
30 collected using an air sampling pump drawing air through the sampling tube at a constant (non-
31 isokinetic) rate. The sampling tube filtered the air stream and the solid sorbent material
32 preferentially retained PFOA for subsequent analysis by a High Performance Liquid
33 Chromatography Tandem Mass Spectrometry (LC/MS/MS) analytical procedure described in
34 Attachment IV. Detailed sampling procedures may be found in Attachment IV.

35 High temperature (above ambient) stack gas samples, as well as samples from larger
36 diameter gas streams flowing in ducts, were collected isokinetically according to the Barr
37 Standard Operating Procedures (SOPs) derived from EPA stack gas sampling methods. A
38 measurement site was selected at a location at which laminar flow is anticipated. The samples
39 were drawn isokinetically at multiple traverse points into the sampling train. The sampling train

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1 consisted of a heated probe, several chilled glass impingers,¹⁵ and a glass fiber filter that was
2 maintained at room temperature to collect both solid and gas phase chemicals present in the stack
3 air stream.

4 APFO mass was determined by an LC/MS/MS analytical method described in the Study
5 Protocol (Attachment I) and included contributions from APFO condensing in the sampling
6 train, scrubbed in the impingers, or chemically reacting with the sample train impinger solutions
7 and that filtered from the gas stream.

8 Other gas parameters were measured according to the methods in Attachment IV that
9 contributed to the calculation of the APFO mass rate in the duct(s) or stack(s), including
10 volumetric airflow rate, oxygen, nitrogen, and carbon dioxide concentration, and moisture
11 content.

12 4. Solid Waste Sampling

13 Specific sampling locations are described more fully in Section 7 but, in general, samples
14 are taken from tanks and sumps servicing process outflows, off-specification products, filter
15 materials, and processing equipment. APFO concentration was then determined by the
16 LC/MS/MS analytical method. Detailed sampling procedures are found in Attachment IV.

17 5. Water Sampling

18 Specific sampling locations are described more fully in Section 7 but, in general, samples
19 were taken from collection areas such as tanks. APFO concentration was then determined by the
20 LC/MS/MS analytical method. Detailed sampling procedures are found in the Barr SOPs.

21 VI. Study Quality Assurance

22 The QAPP describes the procedures and protocols intended to ensure that the data
23 reported in the Study are of known quality and to estimate their accuracy and reliability.

24 A. Survey

25 1. Survey Data Quality Objectives

26 Data quality objectives (DQOs) are used to indicate the level of uncertainty that a
27 decision-maker is willing to accept. DQOs are expressed both qualitatively and quantitatively.
28 Their purpose is to ensure that the final data will be of sufficient quality for its intended use.
29 DQOs should be determined based on the end use of the data and should also reflect limitations
30 that exist, such as time constraints and funding limits. The development of DQOs for the Study
31 was allowed to be iterative so that they could be updated as the Study team determined a need
32 existed.

¹⁵ In series, 100 mL of aqueous solution each (except for desiccant): deionized water, sodium hydroxide,
sodium borate, desiccant

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1 The survey was sent to all processors who agreed to participate. The processors were
2 asked to provide as much information as possible on the survey form, but surveys containing
3 partial data were returned in nearly all cases. The processors were asked to provide raw material
4 and product data based on product inventories that were expected to be reasonably accurate and
5 precise. The processors did not know the amount of APFO in the purchased products. Thus,
6 they were asked to provide data on the amounts of products containing AFD used. Also, the
7 survey requested data on destruction and discharges.

8 In addition to completeness, other data quality objectives were "reasonableness" and
9 "comparability." Reasonableness is agreement between the quantity of materials input and the
10 sum of the amounts emitted, destroyed, and output from a process. Comparability is the extent
11 that data from one process can be compared to other similar operations.

12 B. Quality Control Procedures

13 Barr and KHA completed a quality control review of survey data during the interviews
14 prior to sampling. The primary quality control measures were reasonableness and comparability.
15 Reasonableness was ascertained by comparing the quantities of APFO in the raw materials to the
16 sum of process emissions, destruction and outputs. The quality control checks for
17 reasonableness were performed during the pre-sampling interview, during the sampling event,
18 and following receipt of analytical data; the results were reported in the process report.

19 After data were obtained from multiple similar operations, the comparability of the
20 results was assessed. The data collected from all sources were determined to be comparable. To
21 maintain confidentiality, the comparability results were not included in the individual processor
22 reports.

23 C. Comparison of Data to Objectives

24 The completeness and reasonableness of survey data were evaluated together with the
25 sampling results for each process as part of the analysis for the individual process material
26 balances. The comparability among processes of the survey data and sampling results were
27 evaluated as part of the aggregate analysis.

28 D. Data

29 Barr completed a data validation of the Exygen reported results for the APFO analyses of
30 solid, liquid and air samples. Exygen performed all analyses using high pressure liquid
31 chromatography (HPLC) with a tandem mass spectrometric detector (MS/MS). All sampling,
32 analysis and data validation were performed according to the procedures outlined in the *Quality*
33 *Assurance Project Plan, Dispersion Processor Materials Balance Project, Revision 0.0, January*
34 *31, 2004 (QAPP) as amended by Addendum 1.0, Quality Assurance Project Plan Dispersion*
35 *Processor Materials Balance Project, June 30, 2004.*

36 In general, the areas covered by the validation process were as follows: analytical
37 holding times; sample preservation and storage; mass calibration and analytical conditions;
38 analytical instrument calibration procedures; target parameter identification criteria; method,
39 field, and reagent blank analysis; laboratory control samples; labeled standards; matrix spikes;

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1 sample duplicates; target parameter quantification; data package completeness; and overall data
2 assessment.

3 The data validation process involved reviewing each of the previously listed areas and
4 either verifying compliance with the standard operating procedures in the QAPP (*i.e.* target
5 parameter identification/quantitation, etc.) or comparing the results to the QAPP criteria (*i.e.*
6 labeled standards/matrix spike percent recoveries). Based on the results of the verification, the
7 data were qualified if there was non-compliance with the QAPP that could not be corrected or if
8 the QAPP criteria were not met.

9 The data from the sampled processes (including a total of 428 individual analytical
10 samples) were validated. There was good compliance with the QAPP and all criteria were met in
11 the following areas; analytical holding times; sample preservation and storage; mass calibration
12 and analytical conditions; analytical instrument calibration procedures; target parameter
13 identification criteria; method and reagent blank analysis; and laboratory control samples. No
14 corrective actions or qualification of the data were necessary based on these areas. The
15 following paragraphs describe other areas that did not strictly comply with the QAPP or meet the
16 QAPP criteria.

17 During the validation, four areas were found that did not meet QAPP criteria. These
18 included (1) lack of field blanks collected from three of the processes sampled, (2) lack of
19 sample duplicates collected with water samples from one process sampled, (3) several
20 calculation errors in the target parameter quantification, and (4) several sample identification
21 errors in the data package. Although the field blanks were not collected at three processes, an air
22 sampling reagent blank of deionized water was collected at each process following the same
23 procedures as a field blank. Therefore, blank data representative of the sampling conditions
24 were available for evaluation. The samples collected without duplicate analysis data were
25 rejected and the process was resampled to include sample duplicates. All data that were
26 calculated or quantified incorrectly were rejected and the laboratory provided acceptable
27 replacement data. The laboratory corrected all sample identification errors in supplemental
28 laboratory reports.

29 QAPP accuracy criteria defined as spike recoveries between 70% - 130% were not met in
30 76 of 392 samples spiked for labeled standard spikes, and 8 of 75 solid matrix spikes. However,
31 all labeled standard and matrix spikes were above the QAPP rejection criteria (<10%), so no data
32 required rejection. QAPP precision criteria were not met in 4 of 71 sample duplicates.

33 The failure to meet the precision and accuracy criteria can be attributed to two
34 considerations. First, the criteria were generated using deionized water blanks and were not
35 established using real sample matrices. This may have resulted in establishing analytical criteria
36 that are too stringent, due to the differences in the matrices of actual samples.

37 Second, LC/MS/MS analysis uses ionization to aid in quantifying all sample results. The
38 ionization can be enhanced or suppressed through other constituents that may be present in the
39 sample matrix. Based on this evaluation, samples that failed the accuracy and precision criteria
40 were qualified as potentially biased, but were not corrected and the results were included in the
41 analysis.

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1 All failures to meet QAPP criteria were corrected and the majority of the quality
2 assurance indicators showed good precision and accuracy within the analysis for most sample
3 matrices. Given the large variety of sample media collected (solids, air impingers, wastewater)
4 these indicators have shown that only a small percentage of the samples had any matrix effects
5 that could have potentially biased the data. Overall the data validation procedures showed that
6 the data are of acceptable quality to meet the project objectives.

7 Additional sampling data collected by outside sources were used in the Study. These
8 outside sampling data sources represented four of the 15 processes examined in the Study. The
9 data from these sources were reviewed to determine if the sample collection and analytical
10 techniques used to generate the data were comparable to those in the QAPP. This review
11 centered on the type of quality assurance samples collected, the analytical method, the quality
12 assurance criteria (holding times, etc.) and the overall evaluation of the quality assurance data.

13 For two processes, it was determined that the types of quality assurance samples collected
14 and analyzed (duplicates, spikes, and blanks), the quality assurance criteria applied, and the
15 review of the data, were equivalent to those presented in the QAPP. A different analytical
16 technique was used compared to the method specified in the QAPP (Gas Chromatography GC
17 vs. High Performance Liquid Chromatography (HPLC)); however, the quality assurance criteria
18 for the method were met during analysis. Based on the review, the data were comparable to the
19 sampling results for samples collected under the QAPP. For these reasons, the data from these
20 two processes were used in this Study.

21 For the other two processes, sampling results were provided for wastewater, and
22 estimates were provided for air and solid waste. Changes in personnel at the facility and the
23 amount of time that had passed since the facility performed the sampling, prevented an
24 evaluation of the sampling procedures. Instead, the sample results and estimates were compared
25 to the results from other processes with similar process conditions. These results were found to
26 be consistent with, or conservatively high compared to, results of sampling in other comparable
27 processes. Based on this review, the data provided by these surveys collected prior to the Study
28 were accepted for use in calculating PPFs.

29 Data that were obtained through surveys where sampling was not possible were also
30 validated. For all facilities except one, validation included interviews with facility personnel,
31 site visits, and visual inspection of the operations by DPMB team members. One facility
32 declined to participate in the post survey phase. All data collected through surveys were further
33 validated through a comparison to the sampling results from similar processes. The data
34 reported in the surveys are included in this Report and are accepted as valid for those processes
35 in those facilities. For the purpose of extending results to the industry, sampling data were given
36 greater weight than survey data.

37 Process information for two-thirds of participants in this Study were obtained by on-site
38 observations and sampling. Production schedules or other facility limitations prevented
39 sampling for one-third of the participants included in the Study. The data collected from the
40 surveys were comparable with the sampling results, thus, this Report includes the survey results
41 and identifies them as "estimates by others."

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1 E. Justification for Processes Selected and Sampled as Representative

2 The AFD processing industry consists of a population of large and small processors of
3 the four product categories, including "Glass Cloth Coatings," "Additives," "Metal Coatings"
4 (formulation and application), and "All Other." AFD processors who volunteered to participate
5 in the material balance Study are the sample population.

6 In discussions with EPA before the Study was started, EPA staff raised the question of
7 the "representativeness" of the participants in the Study compared to those who chose not to
8 participate. To discuss EPA's question, the Study employed the following tools designed to
9 judge representativeness including (1) sampling of more than one process for each known
10 segment of the dispersion processing industry whenever possible; (2) sampling of processes that,
11 in total, are believed to represent the vast majority of AFD consumption by the dispersion
12 processing industry; and (3) using EPA databases to assess the environmental profile of the
13 Study participants as compared to the environmental profile of the fluoropolymer industry as a
14 whole. Based on these tools, as explained further below, it is believed that the Study results are
15 representative of APFO-related use, destruction and releases in the dispersion processing
16 industry as a whole.

17 Because of the small number of processors overall, and differences among them, it is
18 challenging to assess which facilities are representative of the industry with respect to the uses of
19 the AFD and, hence, where the APFO from the dispersions is likely to go. The judgmental
20 sampling approach, described in Section III.D.4, allowed selection of appropriate representative
21 processes for a majority of the product categories. This approach is based on EPA guidance and
22 relies on process and facility knowledge to determine the optimal sampling design.¹⁶ The
23 sampled processes represent a majority of AFD consumption within the dispersion processing
24 industry. Therefore, the sampling approach used is believed to provide representative results for
25 the industry.

26 Other parameters were evaluated to further assess representativeness. Since APFO is not
27 a regulated pollutant, no metrics are publicly available that directly relate to APFO. According to
28 the surveys, the facilities in the sample population process a broad range of AFD, from as little
29 as a few hundred kg to greater than 500,000 kg on an annual basis. Manufacturers report
30 processors who use AFD in quantities containing as little as a few kilograms of APFO annually;
31 some using as little as a few gallons a year. This illustrates that the sample population includes
32 both large and small processors, as does the industry population. However, it is not a direct
33 measure of a potential to release APFO to the environment.

34 In the absence of direct metrics, Barr used other environmental performance indicators to
35 demonstrate that the sample population is representative of the industry population. These
36 indicators are not specific to APFO; rather, they are overall environmental performance
37 indicators, and they are readily available on EPA's Resource Conservation and Recovery Act
38 Information (RCRAInfo) and Toxics Release Inventory System (TRIS) databases, both

¹⁶ RCRA Waste Sampling Draft Technical Guidance (8/02 EPA 530 D 02 002).

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1 accessible through EPA's EnviroFacts Data Warehouse available through the Internet at
2 http://www.epa.gov/enviro/index_java.html.

3 RCRAInfo, a national program management and inventory system about hazardous waste
4 handlers, contains hazardous waste information. For the data retrieved in January 2005, 82% of
5 the sampled population reported to RCRAInfo. In general, all generators, transporters, treaters,
6 storers, and disposers of hazardous waste are required to provide information about their
7 activities to state environmental agencies. These agencies, in turn, pass on the information to
8 regional and national EPA offices. The regulations requiring reporting are governed by the
9 Resource Conservation and Recovery Act (RCRA), as amended by the Hazardous and Solid
10 Waste Amendments of 1984. The Hazardous Waste Query may be used to determine
11 identification and location data for specific hazardous waste handlers and to find a wide range of
12 information on treatment, storage, and disposal facilities regarding permit/closure status.

13 TRIS contains information on more than 650 toxic chemicals that are being used,
14 manufactured, treated, transported, or released into the environment. For the data retrieved in
15 January 2005, 55% of the sampled population reported to TRIS. Manufacturers of these
16 chemicals are required to report the locations and quantities of chemicals stored on site to state
17 and local governments. The reports are submitted to the EPA and state governments. This
18 regulation is governed by the Emergency Planning and Community Right to Know Act
19 (EPCRA), also known as Title III of the Superfund Amendments and Reauthorization Act
20 (SARA) of 1986. EPA compiles these data in an online, publicly accessible national
21 computerized database. The Toxic Releases Query may be used for basic facility information and
22 chemical reports, which tabulate air emissions, surface water discharges, releases to land,
23 transfers to off-site locations, and waste management activities. Waste management activities
24 include on- and off-site recycling, energy recovery, and treatment.

25 Using the information in RCRAInfo and TRIS, Barr compared the facilities participating
26 in the Study to the other facilities in the industry to assess the sample population's
27 representativeness of the industry as a whole. The environmental indicators chosen for the
28 representativeness evaluation include:

- 29 • RCRA status (including large quantity generator, small quantity generator, and
30 conditionally exempt small quantity generator), and
- 31 • TRI data reporting status.

32 Data from the environmental indicators suggest that the sample population is
33 representative of the AFD processing industry population as a whole. In general, if the sample
34 population has a lesser environmental impact (e.g., smaller quantity of AFD processed, fewer
35 releases to the environment, more waste management activity, etc.) than the industry population,
36 then the sample population would not be considered representative of the industry population.
37 However, if the relative environmental impact of the industry population is less than or equal to
38 that of the sample population, then the sample population would be considered a conservative
39 estimate of environmental impact, and therefore representative of the industry population.

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1 An AFD facility that is not regulated under RCRA is likely a small processor and likely
2 to be processing small amounts of materials. Within the industry population, data for 49% of the
3 facilities are available in RCRAInfo; in comparison, data for 82% of the sample population are
4 available in RCRAInfo. These data show that the sample population includes a higher percentage
5 of facilities regulated under RCRA, implying that the sample population may process larger
6 quantities of materials than the industry population. By this comparison, the sample population
7 would be considered representative of the industry population.

8 A facility's RCRA status is an indicator of the amount and type of waste that a facility
9 generates. A large quantity generator (LQG) generates more waste than a small quantity
10 generator (SQG), from which is assumed that a LQG uses more raw material and makes more
11 product than a SQG. Within the industry population, 42% of the facilities are LQGs as opposed
12 to SQGs. In comparison, 78% of the facilities in the sample population are LQGs as opposed to
13 SQGs. These data imply that the sample population includes a higher percentage of large
14 facilities, which presumably account for the majority of APFO processing. By this comparison,
15 the sample population would be considered representative of the industry population.

16 Likewise, a processor that is not regulated under TRI is likely a small processor and
17 likely to be processing small amounts of AFD. Within the industry population, data for 23% of
18 the facilities are available in TRIS; in comparison, data for 55% of the sample population are
19 available in TRIS. These data show that the sample population includes a higher percentage of
20 facilities regulated under TRI, implying that the sample population may process larger amounts
21 of materials than the industry population. By this comparison, the sample population would be
22 considered representative of the industry population.

23 The above comparisons demonstrate that the industry population, having a lesser
24 environmental impact than the sample population based on the comparison methods described,
25 would be conservatively represented by the Study participants. Therefore, the study participants
26 in the sample population are considered to be representative of AFD used in the industry.

27 The Study design called for processors to be included who processed a greater quantity of
28 AFD. Processes with larger quantities of AFD were chosen because they are expected to have
29 more APFO present, and therefore the samples are more likely to meet detection limits. Because
30 some Study participants processed larger quantities of APFO than the industry, it is to be
31 expected that more Study participants:

- 32 1) are regulated under RCRA and TRI, and
- 33 2) are LQGs.

34 However, small facilities could emit greater amounts of APFO to the environment than
35 large facilities. To account for this possibility, the sample population included small processors
36 as well. Based on this information, we believe the sample population is representative of the
37 industry population.

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TABLE 4					
Evaluation of Representativeness Using US EPA's RCRAInfo and TRIS Databases					
DATA ANALYSIS					
RCRAInfo Data [1]			TRIS Data [2]		
Population	% of Facilities with Data in RCRAInfo	RCRA Status		Population	% of Facilities with Data in TRIS
		% LQG	% CE/SQG		
Industry	49	42	58	Industry	23
Study Participants	82	78	22	Study Participants	55

NOTES
 [1] RCRA data from EPA's RCRAInfo database.
 [2] 2001 TRI data from EPA's TRIS database. Waste management activities include on- and off-site recycling, recovery, and treatment.

ACRONYMS

CESQG	Conditionally Exempt Small Quantity Generator	SQG	Small Quantity Generator
LQG	Large Quantity Generator	TRI	Toxic Release Inventory
RCRA	Resource Conservation and Recovery Act	TRIS	Toxic Release Inventory System
RCRAInfo	Resource Conservation and Recovery Act Information	USEPA	United States Environmental

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1 VII. Individual Process Descriptions

2 Generic process descriptions were prepared from the individual processor site reports.
3 Included below are generalized schematics of the processes from observations made during the
4 Study and from available sources in the public literature. The schematics do not represent any
5 particular processor's process, and each processor has differences that make its process unique.
6 However, the similarities for the purposes of the Study allowed the data to be aggregated across
7 processes as described below.

8 Four symbols, a diamond, a square, a hexagon, and a triangle, are used on the schematics
9 to identify the locations at which samples and/or data were obtained. The schematics are
10 intended to give the reader a general idea of what is involved in the different kinds of processing.
11 At first glance, the processes may appear to be highly dissimilar. The schematics make apparent
12 the commonalities that allow extension of the sampling results and conclusions to other similar
13 processes within the industry.

14 A. Glass Cloth Coating

15 Fiberglass cloth coated with fluoropolymers yields weather and chemical-resistant
16 products for use in industrial and architectural applications. Industrial applications include
17 nonstick belts that are used in continuous ovens including food processing applications, and
18 other types of equipment. The architectural cloth is used as a roofing system in a variety of
19 buildings. Examples include sports stadia and airport terminals. The advantages of the use of
20 coated glass cloth in architectural applications are improved wear resistance of the coated cloth
21 to weathering, superior strength, and an attractive long-lived appearance.

22 The coatings used in glass cloth coating are principally made up of AFD to which up to
23 60% of other materials, including water, are added. None of the processors in the Study added
24 APFO to the products used in the Study. Therefore, all (100%) of the APFO coming into the
25 glass cloth coating sector comes from the dispersions sold by fluoropolymer manufacturers.

26 The AFD used in the coatings are obtained directly from the fluoropolymer
27 manufacturers. In many cases, the fluoropolymer manufacturers will custom design AFD at
28 lower solids levels for specific applications. Although the addition of other ingredients is
29 common, the specific formulations are proprietary. The dispersions are transferred into the
30 process baths by pumping from 250 gallon totes or pouring from drums and pails.

31 Coating the glass cloth involves a semi-continuous process of feeding of the cloth (the
32 "web") through a dip tank filled with dispersion, heating in an enclosed oven or tower, and
33 winding the coated web product on a spool (Figure 1). To start the web, an uncoated web leader
34 is threaded through the coating line. A series of rollers guide the web through the entire line,
35 including the oven. After the line is threaded, lowering the web into the dip tank starts the
36 coating step. The amount of coating picked up onto the glass cloth is related to the chemistry of
37 the dispersion and the structure of the glass cloth. Rollers remove the excess coating, which
38 drains back into the dip tank. The coated web typically travels a short distance (3 to 6 meters, or
39 3 to 6 yards) before entering a slot in the oven wall. The web path through the oven is typically

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1 vertical and the oven is often called a tower. Once the oven drying and sintering steps are
2 completed, the cloth is rolled on bolts and packaged for shipment to the customer. The
3 customers further process the cloth into the final product, such as a conveyor belt or a roof panel.

4 The amount of polymer picked up in the individual processes was determined during the
5 field work and ranged from 51 g/m² (1.5 oz/yd²) to 169 g/m² (5 oz/yd²). Depending on the
6 processor, the web may be from 102 cm (40 inches) to 457 cm (180 inches) wide. The batches
7 of cloth coating are run for 3 to 6 hours in duration based on the product manufactured and the
8 length of cloth on the roll. Typical oven exhaust rates range from 2000 to 10,000 cubic feet per
9 minute (57 to 280 cubic meters per hour). The coatings generally are stored and applied at
10 ambient temperature.

11 After the cloth passes through the bath, the coated fiberglass material is passed through
12 heated zones of increasing temperature, typically in a tower configuration. One zone, typically
13 operating at 110 deg C (230 deg F) to 132 deg C (270 deg F), will drive off excess water; some
14 additives may also be released at this point. Rollers may also be used to remove excess water,
15 sometimes with pressure to force the polymer into the fiber structure of the cloth. A second,
16 higher temperature zone, typically 293 deg C (560 deg F) to 343 deg C (650 deg F), may be used
17 to "fuse" the coating to the fiber. The cloth may be coated again and again, passing through the
18 heating processes as many as eight times or more, depending on the end-use application
19 intended.

20 For PTFE coatings, a final heating step to sinter the polymer onto the cloth is performed
21 in ovens whose final temperature zone is 371 deg C (700 deg F). Greater than 90% of coated
22 glass cloth is coated with PTFE. The sintering temperatures for other fluoropolymers are shown
23 in Table 1. Because of the insulating properties of the polymer, the coated web temperature
24 remains significantly cooler than the oven air temperature. Achieving final article performance
25 properties requires that the temperature reach 342 deg C (658 deg F) for a sufficient time for all
26 of the fluoropolymer in the article to melt. The polymer time-at-temperature thus depends on the
27 thickness of the polymer coating applied, to develop the chemical and heat resistance
28 characteristic of fluoropolymers. Processing time in the oven is adjusted to accomplish this.

29 Chemicals from the glass coating may be released in measurable quantity in the low and
30 intermediate heating steps if the air used in drying is not treated to remove them. Ovens installed
31 in the last 25 to 30 years are typically designed to conserve energy by recirculating the heated
32 oven air. Recirculation increases the heat energy and residence time seen by any dispersion
33 chemicals, including APFO, released at low and intermediate temperatures by increasing the
34 temperature and time-at-temperature in subsequent oven zones.

35 Water and solid waste are generated and are thus potential sources of environmental
36 release. Wastewater is typically generated in equipment and container cleaning operations, as
37 there is no process water that comes in contact with the coatings or coated materials. Solid
38 wastes consist primarily of semi-solids and dried dispersions from the raw material and coated
39 waste cloth that is trimmed from finished product. Nearly all the trim waste will have the same
40 characteristics as the finished product created after the final sintering stage. Minor amounts of

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- 1 trim waste may be produced that may not have the same characteristics as the finished product,
- 2 such as material from intermediate trimming and from roll splicing activities.

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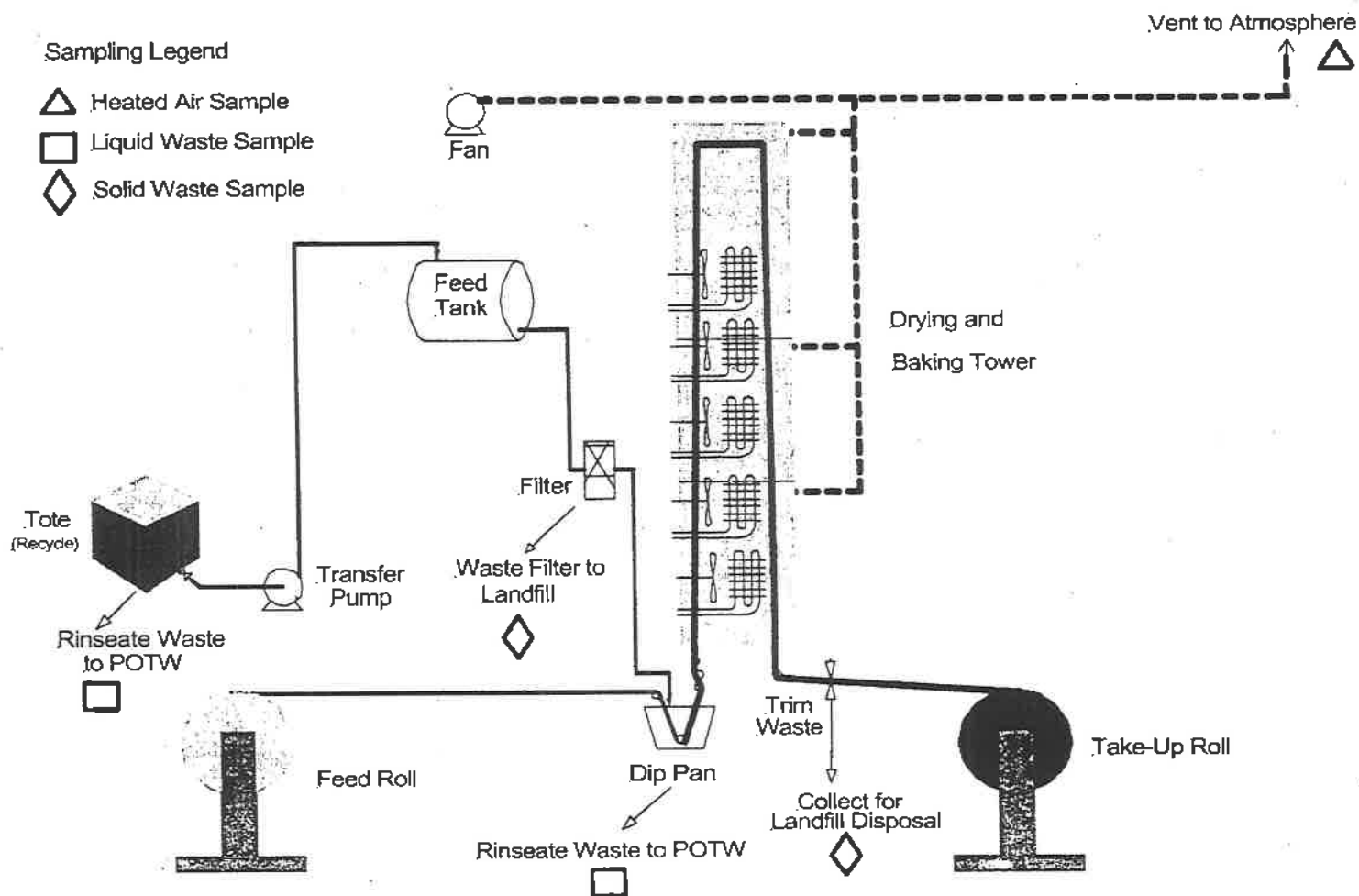


Figure 1 - Typical Glass Cloth Process

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1 B. Manufacturing and Formulating Coating Products

2 Formulated coating products specifically designed for coating metal, glass, and some
3 polymeric substrates yield properties such as wear resistance and easy-release (nonstick)
4 characteristics. Applications include cookware, industrial equipment, and machine parts, such as
5 for business machines. The use of these formulated coating products in industrial applications is
6 advantageous due to the improved wear properties where close tolerances and high bearing loads
7 in machinery would result in excessive wear. All formulated coating products must be stable
8 mixtures allowing for handling, shipment, and use of these formulations in coating applications;
9 hence, surfactants are essential components of the formulations.

10 The coating formulators typically add the AFD and other components to a mixing tank,
11 following a recipe that specifies the amounts and order of addition of the various ingredients. In
12 many cases, the fluoropolymer manufacturers will custom-design dispersion at lower solids for
13 specific applications. Although the addition of other ingredients is key to the coating
14 formulation technology, the specific formulations are CBI. None of processors contacted or
15 observed in the Study reported the addition of any APFO to their formulations, and none of
16 products observed in the Study contained additional amounts of APFO.

17 The amount of raw material dispersion used in the formulated coating product will vary
18 depending on the characteristic of the final product. Formulations are available as coating
19 systems, consisting of a primer coat, sometimes a mid-coat, and a top coat. Each requires
20 different ingredients and has different properties. All aqueous fluoropolymer formulated coating
21 products contain only AFD as the source of fluoropolymers. There are non-aqueous
22 fluoropolymer coatings that are manufactured from other dry fluoropolymer materials (not AFD
23 containing APFO), both solvent-based and water-reducible coatings. Neither the water-reducible
24 nor the solvent-based products have significant amounts of APFO in the mixture because the dry
25 fluoropolymer ingredients are heat-treated by the fluoropolymer manufacturer in normal
26 processing prior to sale to the coating formulator.

27 Formulated coatings are made from AFD, to which up to 80% (based on the sampled
28 processes) of other materials such as pigments, stabilizers, flow agents, and other additives are
29 added. Processors reported no other sources of APFO in the formulated coatings. Therefore, all
30 (100%) of the APFO in formulated coating products is a residual component from
31 polymerization of fluoropolymers used in the dispersions.

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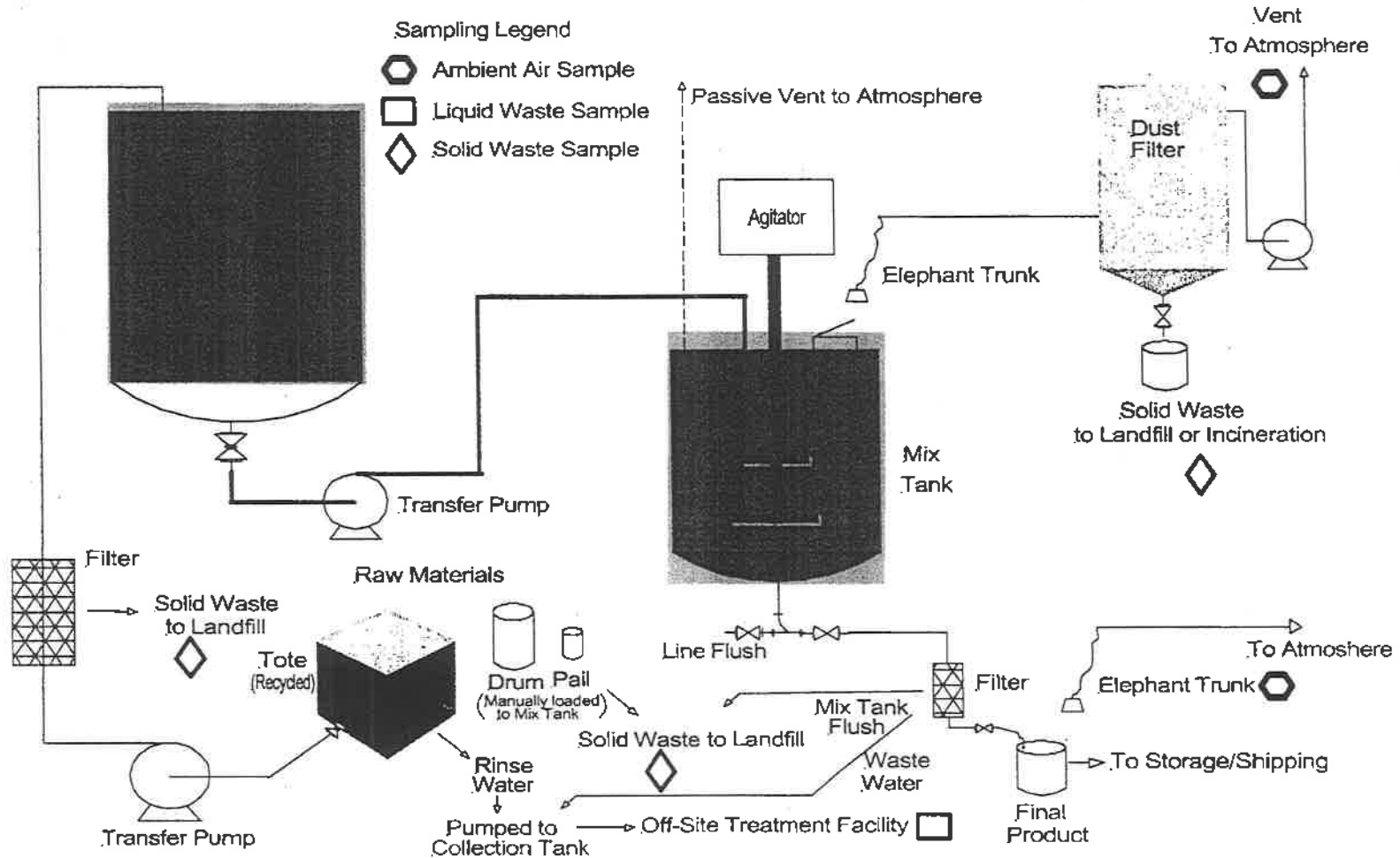


Figure 2 - Formulating Fluoropolymer Coatings

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1 Coating formulation batch sizes vary from 50 gallons to 1000 gallons (190 to 3800 liters).
2 Smaller quantities can be made in laboratory-scale mixing equipment. All final formulated
3 coatings are transferred into small containers, pails, or 250 gallon totes (950 liters) for shipment
4 to the customers.

5 The incoming raw material dispersions are transferred into a mix tank by pumping from
6 totes or pouring from drums and pails (Figure 2). The mixing tank is equipped with a slow speed
7 agitator; high-speed mixing of dispersions can result in destabilization of the dispersion and
8 coagulation of the fluoropolymer solids. Both dry and liquid ingredients required for the coating
9 formulation are pumped or manually poured into the mix tank and the vessel contents are stirred
10 for a specific period of time to ensure a proper mix.

11 In some cases, the contents of the mix tank may be filtered and transferred to a second
12 tank for further addition of ingredients. The need to introduce this additional step is dependent
13 on the nature of the ingredients and the final product properties. All mixing operations in the
14 Study occurred at ambient temperature, with only minor increases in the temperature of the
15 mixture in processing. This reduces the potential for APFO to be released from the mixture into
16 the tank head space or into the workroom air.

17 Due to the low temperatures encountered in coating manufacturing, it was expected that
18 releases of chemicals from the manufacture of formulated coating products that are likely to be
19 of a measurable quantity would only occur in the cleaning and rinsing operations. Relatively
20 small amounts of wastewater and solid waste are generated and are thus potential sources of
21 environmental exposure. Wastewater is typically generated in equipment and container cleaning
22 operations, as there is no process water that comes in contact with the formulated coating
23 materials. Solid wastes consist primarily of semi-solids and dried dispersions from cleanup of
24 the raw material. All formulators reported that wastewater and solid wastes are collected and
25 segregated and sent for treatment and proper disposal.

26 C. Metal Coating

27 Metals and other materials coated with fluoropolymers become wear resistant, have
28 substantial lubricity, and are useful as easy-release (nonstick) articles in a variety of industrial,
29 commercial, and consumer applications. Industrial and commercial applications include coated
30 parts that are used in industrial equipment and machines including business machines,
31 automobiles, aircraft, medical devices, safety devices such as automatic pressure-relief valves for
32 oil wells, commercial cookware and food-processing equipment, and numerous other types of
33 equipment. The industrial coated parts also include rotating shafts and slide pins used in various
34 machines such as farm tractors and laboratory pumps.

35 For consumer uses, coating of cookware is a common application for metal coating
36 processors. For both consumer and industrial applications, the use of these coatings is
37 advantageous due to the resistance of the coating to wear, temperature and chemical stability,
38 and quick release or nonstick characteristics.

39 The metal coating processors use the formulated coating products as manufactured by
40 formulators, an intermediate processor in the AFD industry. Coating applicators typically add

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1 nothing to the coating except occasionally water to thin or reduce the coating viscosity. In many
2 cases, the formulated dispersion manufacturers will custom-design coating formulations for
3 specific applications.

4 None of the metal coaters included in the Study added APFO to the products purchased
5 from the formulators. Therefore, all (100%) of the APFO coming into the metal coating sector
6 comes from the coatings containing AFD sold by coating formulators.

7 In the metal coating operation, formulated dispersions are transferred into a small pot by
8 pouring from drums and pails (Figure 3). A pressurized air supply line to the top of the pot is
9 used to force the formulated dispersion out through a feed line to a spray gun. The article to be
10 coated is transferred to a spray booth, either manually or continuously, typically on a chain-
11 driven conveying system. Airless spray systems have been evaluated and are not typically
12 feasible.

13 The spray guns used are high-volume low-pressure (HVLP). HVLP technology enhances
14 transfer efficiency by using a higher volume of air at lower air pressure to atomize coatings.¹⁷
15 By increasing the transfer efficiency and reducing the fraction of wasted formulated coating
16 products, this technology extends the useful life of booth filters, reduces the amount of
17 formulated coating products lost to solid waste and increases the amount of coating applied on
18 parts. As a result, more of the coating, and hence the APFO in the AFD is transferred to the
19 article and thereby subject to sintering temperatures in processing.

20 In an automated system, to start the coating, the spray nozzle is set up and aimed at the
21 article at the proper angle (depending on the configuration of the article, two spray nozzles may
22 be used). Trip switches on the conveyor system activate the spray gun in sequence with the
23 article passing under the spray nozzle, resulting in each part being coated. In a manual system,
24 workers apply the coatings like common paint or coatings.

25 The spray application is always performed in a typical spray paint booth. Both walk-in
26 and smaller bench-top booths may be used. Overspray from the coating operation is collected on
27 filters and may also be collected on paper liners placed on the floor and walls of the spray booth.

28 Coating systems are typically two- and three-part systems, consisting of a primer, mid-
29 coat, if applicable, and top-coat. On automated lines, there is frequently a low-temperature
30 drying or baking step between coats. Some processors who have higher production rates, such as
31 in the cookware industry, heat the freshly-coated parts using infrared heat sources, then cool
32 them with moving air. Manual production lines may dry coated parts at ambient conditions
33 between coats. This is called "flash-drying" in the remainder of the Report. In some cases, the
34 top- or mid- coat may be applied to either the wet primer or mid-coat.

35 All coatings undergo some type of drying, baking, and sintering to allow them to adhere
36 to the metal substrate and to achieve final performance characteristics. In the manual system,
37 once the part is coated, the painter places the coated parts on an oven rack, truck, or tray, or on a

¹⁷ Binks Technical Bulletin, HVLPR-3, April 2004.

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1 conveyor into the oven. Depending on the size of the job, when the rack is full, or at assigned
2 times, the coated parts are placed in an oven for sintering. Automated systems typically convey
3 the coated part immediately to next coating step or to the oven.

4 The amount of fluoropolymer applied to articles depends on the nature of the
5 formulation, the coating thickness, the desired performance characteristics, and the nature of the
6 substrate. The coating thickness ranges from 0.005 to 0.038 mm (0.0002 in to 0.0015 in) for
7 each coating applied to the article. The usage rate of the coating will vary based on the size of
8 the article being coated and method of preparing the article for coating. Some coaters will clean
9 the parts using traditional metal cleaning and preparation techniques, such as acid baths and
10 "sandblasting" with different abrasives prior to coating, depending on the durability of the
11 substrate and the difficulty of achieving adequate adhesion of the coating. Some formulation
12 chemistry is specifically designed for good adhesion to metal substrates without cleaning or
13 abrasive blasting.

14 Following the initial primer application, the coating is often dried or baked at
15 temperatures in the range of 49 deg C to 204 deg C (120 deg F to 400 deg F). Subsequent coats
16 are baked or sintered at temperatures in the range of 121 deg C to 426 deg C (250 deg F to 800
17 deg F). Spray booth exhaust rates are typically 85 to 140 cubic meters per minute (3000 to 5000
18 cubic ft per minute). Typical oven exhaust rates are 14 to 110 cubic meters per minute (500 to
19 4000 cubic ft per minute).

20 In all cases, a final heating step to sinter the polymer onto the substrate is necessary to
21 generate the adhesion and wear resistance characteristic of fluoropolymers. As with other
22 processes, complete sintering is accomplished in ovens operating at temperatures of 393 deg C
23 (740 deg F) to 426 deg C (800 deg F). Higher temperatures can be used to achieve greater
24 throughput but may often result in over-heating of the polymer, resulting in thermal degradation
25 and the generation of undesirable by-products. Again, achieving final polymer characteristics
26 requires that the polymer temperature exceed 342 deg C (621 deg F) for a sufficient time for the
27 fluoropolymer to melt, while minimizing higher polymer temperatures to control thermal
28 degradation. The time-at-temperature for a particular coated part depends on the thickness of the
29 fluoropolymer coating applied and the size, mass, and thermal transfer characteristics of the
30 substrate.

31 Once the sintering step is completed, the article is usually returned to the coater's
32 customer for its intended use (*i.e.*, installation of hardware on the article).

33 Releases of chemicals from AFD metal coating operations that are likely to be of
34 measurable quantity may occur in the low and intermediate heating steps if the air used in drying
35 is not treated to remove them. Water and solid waste are generated and are thus potential sources
36 of environmental release. Wastewater is typically generated in cleaning operations, as there is
37 no process water that comes in contact with the coatings or formulated coating materials. Solid
38 wastes consist primarily of semi-solids and dried dispersions from the raw material, filters, rags
39 used for cleaning, and any booth liner material used to catch overspray.

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1 D. Additives

2 As the name implies, this is a process where the liquid dispersion is used as an additive,
3 typically in other liquid products or solid articles. The article may or may not be a finished
4 commercial or consumer good. Chapter 11 in the Fluoroplastics reference cited above describes
5 a number of additives applications for fluoropolymers. Those applications described herein may
6 incorporate AFD, but others described in Fluoroplastics may use PTFE micropowders as the
7 source of fluoropolymer. In that event, because the fluoropolymer manufacturer processes the
8 micropowder in a high-temperature cycle, the APFO content of those applications is likely to be
9 low (ppm or less by weight) or non-detectable.

10 In almost all cases involving use of AFD, blending is likely to be performed at ambient
11 temperatures, and some of the products made with fluoropolymers subsequently are either heated
12 in processing or encounter high temperatures in use! Others are essentially sealed applications,
13 for example, in alkaline batteries. For the purpose of the Study, where the process is similar to
14 one sampled, an assessment of the suitability of extrapolation of the PPFs derived to the additive
15 process is provided.

16 1. *Additives: Oil*

17 Oils and greases are manufactured with fluoropolymer additives to allow for use in
18 environments where heat stability and chemical stability are important characteristics. These
19 additives can incorporate different types of fluoropolymer resins, both dry and aqueous. For the
20 liquid dispersion, the dispersion is blended at ambient temperature with the oil or grease and
21 packaged for sale. The operation is a simple blending process at ambient temperature identical
22 to fluoropolymer coating manufacturing or formulation. Use of these oils in internal combustion
23 engines results in high heat exposure of the fluoropolymer in the combustion chamber of the car
24 engine.

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Dispersion Processor Material Balance Project

January 2005

Sampling Legend

- ⬡ Ambient Air Sample
- ⬠ Heated Air Sample
- Liquid Waste Sample
- ◇ Solid Waste Sample

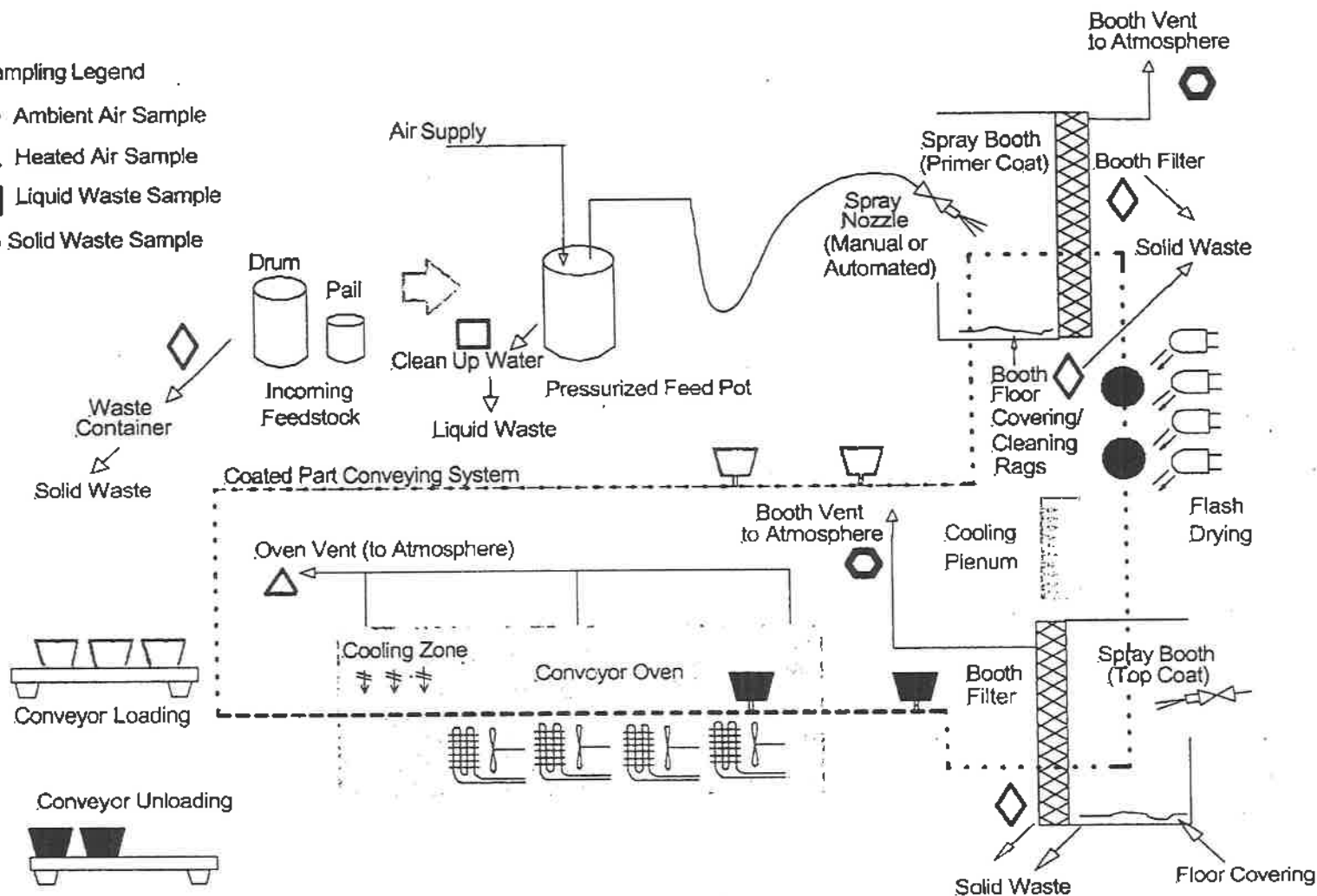


Figure 3 - Application of Metal Coatings

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1 2. *Additives: Batteries*

2 AFD and other types of fluoropolymers are utilized in the manufacture of dry cell
3 batteries. The function of the dispersion is to act as a binder for the internal battery components.
4 Not much is known about the actual combination of the dispersion and the battery components. It
5 is believed this operation is carried out at ambient temperatures as the other components in the
6 battery construction will degrade at high temperatures. The operation is believed to be a blending
7 process at ambient temperature similar to formulation, and the APFO content of potential sources
8 of waste may be represented adequately by the PPFs derived for the coating formulation process.
9 Because the fluoropolymer is encased in the battery, the potential for exposure to APFO from
10 this use is negligible.

11 3. *Valve and Pump Packing Materials*

12 [IN PROGRESS]

13
14 E. All Other

15 The product category called "All Other" includes several types of processing to
16 manufacture various products, including film, non-woven cloth, and fluoropolymer fibers.

17 1. *Cast Film and Film Coating Manufacturing*

18 AFD are used to manufacture and coat films with fluoropolymers.¹⁸ Often, a
19 combination of AFD is used to impart specific properties to the film manufactured. Applications
20 for fluoropolymer film include communication, aerospace, electronic and optical devices. Use of
21 these films in electronic applications is advantageous due the dielectric strength of the film.

22 Like the AFD used in coating formulation products, those used in film manufacture and
23 coating are principally made up of raw dispersion to which up to 1 - 2 % of other materials,
24 including pigments, may be added. None of the products observed in the Study contained added
25 APFO. Therefore, all (100%) of the APFO coming into the fluoropolymer film-processing
26 sector comes from the dispersions sold by fluoropolymer manufacturers.

27 The fluoropolymer manufacturers may custom design AFD at lower solids for specific
28 applications or film coaters may add water to the dispersions to thin the coating prior to
29 application. Dispersions are supplied in totes, drums or pails and either pumped or manually
30 loaded into the process equipment.

31 The first films manufactured were "cast" onto a heated table or drum. Casting is
32 performed by allowing the liquid to form a thin film on a heated metal base – a table or a drum.
33 The heat would drive off the water and other constituents in the dispersion, leaving the
34 fluoropolymer in a thin film that can be further built up or peeled off. Once the first layer of the
35 film is dried, the second and subsequent coats of the same or other AFD are "cast" until a final,

¹⁸ Fluoroplastics, Chapter 11, *Fabrication and Processing of Fluoropolymer Dispersions*.

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1 multi-layer film is produced. Newer technology uses a multi-coat process where the dispersion
2 is dip coated on a web, typically a continuous metal sheet, passing through a dip pan, and then
3 through an vertical oven or tower, similar to the glass cloth coating process, where the water and
4 other constituents are removed (Figure 4). Following dipping, the coated web travels a short
5 distance (1 meter, about 2 - 3 feet) prior to entering the tower or oven through a slot. Bars along
6 the width of the web regulate the coating thickness as it exits the dip pan and allow excess
7 material to flow back into the dip pan.

8 The web path through the tower is typically vertical. Multiple dipping and drying/baking
9 steps may be used to produce a multi-layer film that is peeled from the web, resulting in the final
10 product. The film is sintered like other fluoropolymer products to achieve final characteristics.

11 The thickness of each layer of film coating relates to the properties of the polymer used
12 and the method of coating utilized. The film produced will typically be from 0.00127 cm to 0.5
13 cm (0.0005 in. to 0.2 in.) thick and up to 152.4 cm (60 in.) wide. The typical AFD usage rate in
14 manufacture of the coated film is on the order of 0.03 to 0.2 kg/sq. meter (1 to 6 oz/sq. yard) or
15 up to 23.7 oz/ minute (0.7 kg/min). The processing time depends on the technology used. The

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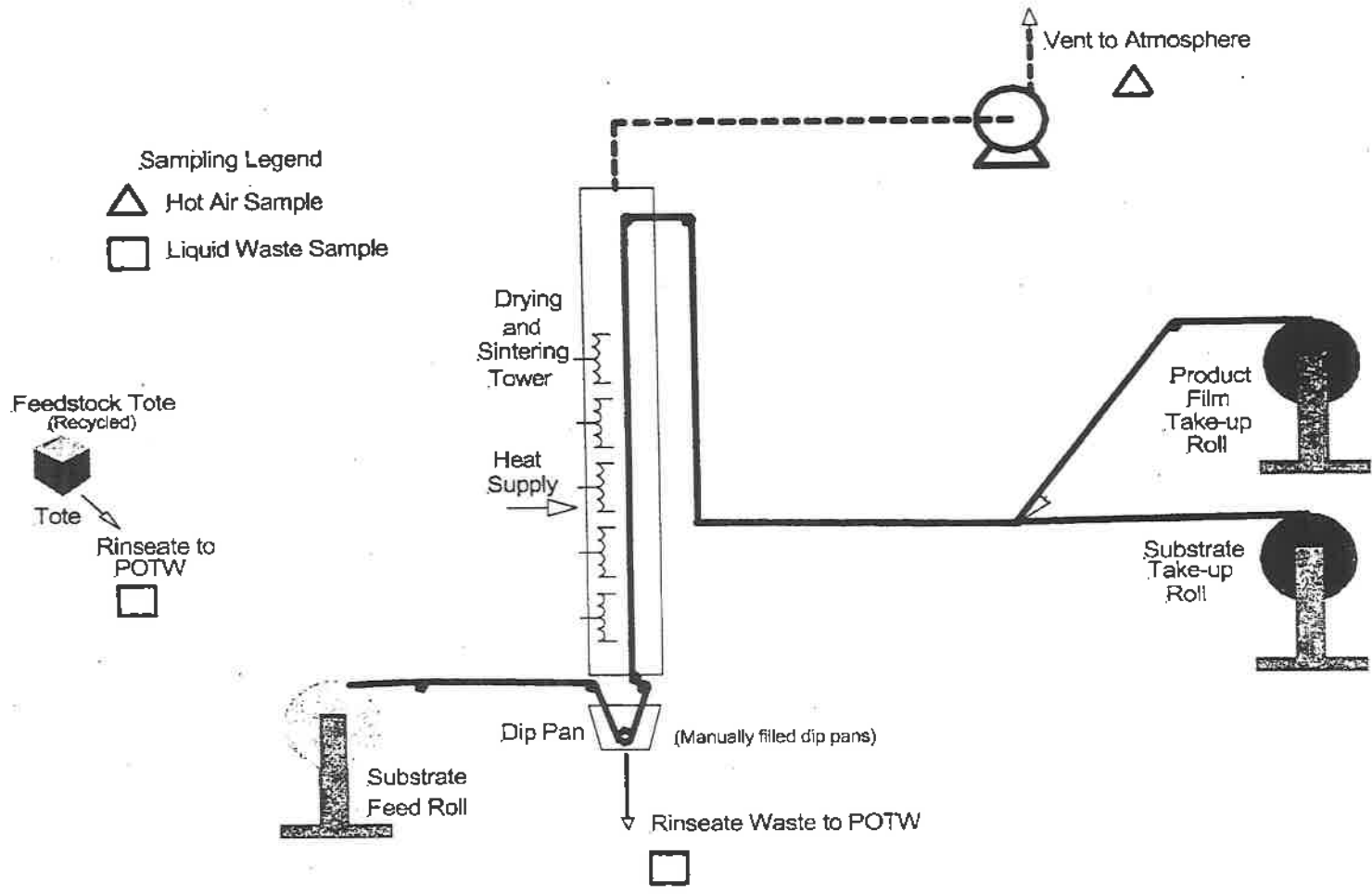


Figure 4 - Typical Coated Film Process

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1 total processing time can vary from three (3) to eight (8) hours depending on the width and
2 length of the web. The coating is applied at room temperature.

3 Once the final film layer is applied, the film is rolled onto a roller. In some cases, there
4 may be some final trimming of the film to specific widths for end use applications. In all cases,
5 the film is rolled up and packaged for shipment to the customer.

6 Film coating involves the application of AFD to a web substrate, similar to glass cloth
7 coating. The observed difference in this Study between glass cloth coating and the coating and
8 heat treatment of other substrates is that the coated film is finished in radiant heat oven systems
9 similar to those used in film manufacturing.

10 Releases of chemicals from fluoropolymer film manufacturing and coating that are likely
11 to be of measurable quantity may occur in the low and intermediate heating steps, and air
12 containing APFO could be released to the environment if the air used in drying is not treated.

13 Water and solid waste are generated and are thus potential sources of environmental
14 release. Wastewater is typically generated in equipment and container cleaning operations.
15 Solid wastes consist primarily of semi-solids and dried dispersions from the raw material and
16 fluoropolymer film that is trimmed from finished product. The trim waste has the same
17 characteristics as the finished product, having been processed through the same system and
18 heating profile.

19 2. *Impregnated Felt Cloth*

20 “Felt cloth” may be manufactured from a variety of materials and substrates – such as
21 spunbonded polyolefin fiber, aramid fiber, and others – and is used for the manufacture of filter
22 media for air pollution control “bag houses.” In cases where the incoming air stream contains a
23 corrosive chemical, or is at a high temperature (> 300 - 400 deg C, 570 - 750 deg F), AFD are
24 sometimes used to impregnate the felt or cloth. The fluoropolymer increases the strength of the
25 bags.

26 Manufacture of these bags involves the application of AFD to a filter material, and drying
27 but not sintering the dispersion on the substrate. The AFD is applied at a rate of 1 - 12%, giving
28 an AFPO content of up to 0.0008%. Following coating/impregnation, the felt cloth may be heat-
29 treated at temperatures, up to 260 - 315 deg C (500 - 600 deg F) depending on the end
30 application and required physical properties.

31 3. *Fluoropolymer Fiber Production*

32 Fluoropolymers can be manufactured into fiber materials, which can then be woven into
33 various products having the same properties of fluoropolymers.¹⁹ These yarns are manufactured
34 through an extrusion process using a spinneret, or spinning apparatus. The spinning apparatus
35 includes a heated polymer-containing barrel, with a piston that forces the heated liquid polymer
36 through a die. Spinning temperatures range from 220 to 410 deg C (428 to 770 deg F),

¹⁹ Ebnesajjad, p. 204-205, 238

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1 depending on the fluoropolymer used. The fibers solidify as they leave the die. Common
2 fluoropolymers used in this industry include PVDF (polyvinylidene fluoride), PFA
3 (perfluoroalkoxy polymers), and FEP (fluorinated ethylene propylene). Fibers can be made with
4 mixtures of PVDF with different molecular weights, but other ingredients are not typically added
5 to the AFD as received from the manufacturers. In some product applications, fiber strength
6 has been enhanced by adding cross-linking promoter compounds and activated by electron beam
7 irradiation. The product is generally then reheated, stretched, and cooled in a series of steps to
8 increase tensile strength.

9 Multifilament yarns consist of bundled individual filaments and are produced by an
10 extrusion process through a spinneret die at temperatures ranging from 380 to 400 deg C (716 to
11 752 deg F). The die may contain 200 or more holes, each producing a single filament. The size
12 of the individual filaments is expressed in denier, which is the gram weight of 9,000 meters of
13 filament, or tex, which is the gram weight of 1,000 meters of filament. The filaments are then
14 cooled using a temperature-controlled cooling chimney or by quenching through a series of
15 water baths. Following cooling the yarn may be stretched at temperatures close to melt
16 temperature to properly orient the molecular chains. Reorientation increases tensile strength and
17 may reduce the diameter of the filament even further. Stretching (or drawing) can increase break
18 elongation up to 125% and is typically done at elevated temperatures near 200 deg C (392 deg
19 F). Once stretching has been completed, the fiber is annealed at temperatures near 170 deg C
20 (338 deg F) to retain the properties developed from the stretching process, and wound onto
21 spools or bobbins for subsequent use in textile operations.

22 Monofilament yarns consist of a single filament that is typically larger in diameter than
23 those produced in a multifilament process. Yarn diameter is typically measured in millimeters
24 rather than by weight, as are multifilament yarns. However, the manufacturing process is very
25 similar to the multifilament yarn process described above, the exception being that the spinneret
26 die has much larger holes and die temperatures are in the range of 220 to 410 deg C (428 to 770
27 deg F), depending on the fluoropolymer used. Monofilament yarns are typically quenched in a
28 series of oil or water baths at temperatures near 165 deg C (329 deg F), followed by reheating to
29 stretch and reorient the molecular chains to increase tensile strength. Stretching of
30 monofilaments can increase break elongation up to 90%. Depending on the intended properties
31 of the product, stretching may not be performed. Instead, the entire rolled yarn may be placed in
32 an oven for heat treating, which may be followed by a sintering step.

33 Fluoropolymer fibers are used in a wide variety of woven and non-woven products. End
34 markets for fluoropolymer-based fibers include electrical equipment, transportation,
35 telecommunications, aircraft, and composite industries. Products manufactured include air-
36 pollution control fabrics and filtration media for corrosive environments, gaskets and seals where
37 chemical resistance or a low coefficient of friction is required, and electrical insulators that take
38 advantage of the thermal stability of fluoropolymers. Consumer products based on
39 monofilaments include protective and sports clothing, carpeting, and shoes. Fluoropolymer fiber
40 is also used in fishing line and nets, and rope or twine, where it provides superior knotting and
41 tensile strength.

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1 VIII. Results

2 A. APFO Remaining in AFD

3 In 2001, the fluoropolymer manufacturers reported on total worldwide use of
4 fluoropolymer processing aids (FPA), including APFO, and including estimates of FPA content
5 in those products that were sold as AFD. For the DPMB project, the fluoropolymer
6 manufacturers reported 2003 sales estimates of APFO in AFD, which are comparable to 2001
7 sales estimates. Participating fluoropolymer manufacturers provided APFO in AFD sales
8 estimates for their largest customers who represented at least 90% of their total sales.

9 Participating processors reported total AFD or AFD products used in 2003. Based on the
10 reported uses of AFD from the participant survey, combined with the data on the weighted
11 average APFO content of AFD, it was estimated that the processes in the Study represent
12 approximately 75% of APFO in AFD. The details of the data on which these conclusions are
13 based are included in confidential attachment of this Report provided to EPA. This large
14 percentage provides further justification for extending the PPFs generated from sampling and
15 surveys to the remaining AFD processing industry.

16 B. Destruction of APFO

17 The measurements of the APFO content of the air, wastewater, and solid waste are used
18 to calculate material balances for each process. The amount of APFO input to the process was
19 determined based on each AFD manufacturer's measurements of the APFO content of its
20 product. The amount destroyed could not be measured directly but can be estimated based on
21 well-documented properties of APFO. The APFO content of the finished articles was not
22 measured but was determined to be very small in most cases, based on samples of heat-treated
23 process wastes, such as trim. The material balance equation can be solved for the sum of the
24 amount destroyed and in the finished articles as shown below.

25 • $APFO_{input} = (PPF_{air} + PPF_{water} + PPF_{solid\ waste} + PPF_{product} + PPF_{destroyed}) \times APFO_{input}$

26

27 • $PPF_{air} + PPF_{water} + PPF_{solid\ waste} + PPF_{product} + PPF_{destroyed} = 1$

28

29 • $PPF_{product} + PPF_{destroyed} = 1 - (PPF_{air} + PPF_{water} + PPF_{solid\ waste})$

30

31 The thermal stability of APFO results in it being destroyed by decarboxylation when it
32 reaches elevated temperatures for specific lengths of time. In a recently published Study, the
33 half-life of APFO across a range of temperatures was measured.²⁰ Based on the data contained

²⁰ Krusic, P.J. and Roe, D.C., p. 3802.

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1 in the published Study, an equation was developed that could be used to predict the half-life of
2 APFO for a given temperature.²¹ This equation is:

$$3 \quad t_{1/2} = \frac{\ln(2)}{4 \quad T * e^{(-18,080/T + 24.19)}}$$

5 where T is the temperature in degrees Kelvin. The equation can be used to predict the half-life
6 of APFO at specific temperatures of interest in this Study. At the common sintering temperature
7 for PTFE of 350 deg C (662 deg F), the half-life of APFO is 0.14 seconds. At this temperature,
8 greater than 99% destruction would be achieved in seven half-lives, or approximately one
9 second, as follows:

$$10 \quad \{1 - (1/2)^7\} * 100 = \{1 - 0.0078\} * 100 = 99.2\%, > 99\% \text{ destruction}$$

$$11 \quad 7 \text{ half-lives} * 0.14 \text{ seconds per half-life} = 0.91 \text{ second}$$

12 A similar calculation yields a half-life of 1.91 seconds at a temperature of 300 deg C (572
13 deg F). At this temperature, greater than 99% destruction would be achieved in 13.4 seconds.

14 APFO is destroyed under fluoropolymer sintering treatment. In samples of heat-treated
15 waste material, the measured APFO content was between 1 and 150 mg APFO per kg (ppm w/w)
16 of product. Based on the relative volumes of the waste streams, the mass of APFO in the heat-
17 treated waste stream was negligible compared to the results from measurements in the air,
18 wastewater, and other solid waste streams. Therefore, in processes where the polymer is heated
19 above 350 deg C (662 deg F) for at least one second, and the temperature of the air stream above
20 the article is at least as high, the material balance formula can be reduced and solved for the
21 amount destroyed, as shown below.

$$22 \quad PPF_{\text{destroyed}} = 1 - (PPF_{\text{air}} + PPF_{\text{water}} + PPF_{\text{solid waste}})$$

23 The published results of related studies support this conclusion. A DuPont Company
24 Study on APFO migration from coated cookware using a Food and Drug Administration (FDA)
25 method found no detectable levels of APFO at the reported sensitivity.²² The results of this
26 Study support the hypothesis that a significant amount of APFO is destroyed, based on the

²¹ Add a citation or clarification to explain who developed the equation (was it developed in published study or by us for our Study based on the published study).

²² Determination of Perfluorooctanoic Acid from the Surface of Commercial Frying Pans, EPA Docket AR226-1204, Analytical Report, January 16, 2003. The limit of quantitation (LOQ) was 50 ppt and the limit of detection (LOD) was approximately 10 ppt per aliquot. Expressed as a function of the surface area of the coated article, this corresponded to 100 ng/420 sq cm LOD, or 20 ng/420 sq cm LOD. The method measures the amount of a substance that can migrate from food contact items, as opposed to measuring the amount of the substance present.

²⁴ Perfluorochemicals: Potential Migration From Food Packaging, Begley, T.H., Presentation at the 3rd International symposium on Food Packaging, Barcelona, Spain, November 17-19, 2004. At this recent scientific meeting, FDA reported detecting very small amounts of PFOA (4-75 ppb by weight of PFOA /kg of coating) in a study in which the fluoropolymer coating was scraped from the cookware, ground up, and aggressively extracted.

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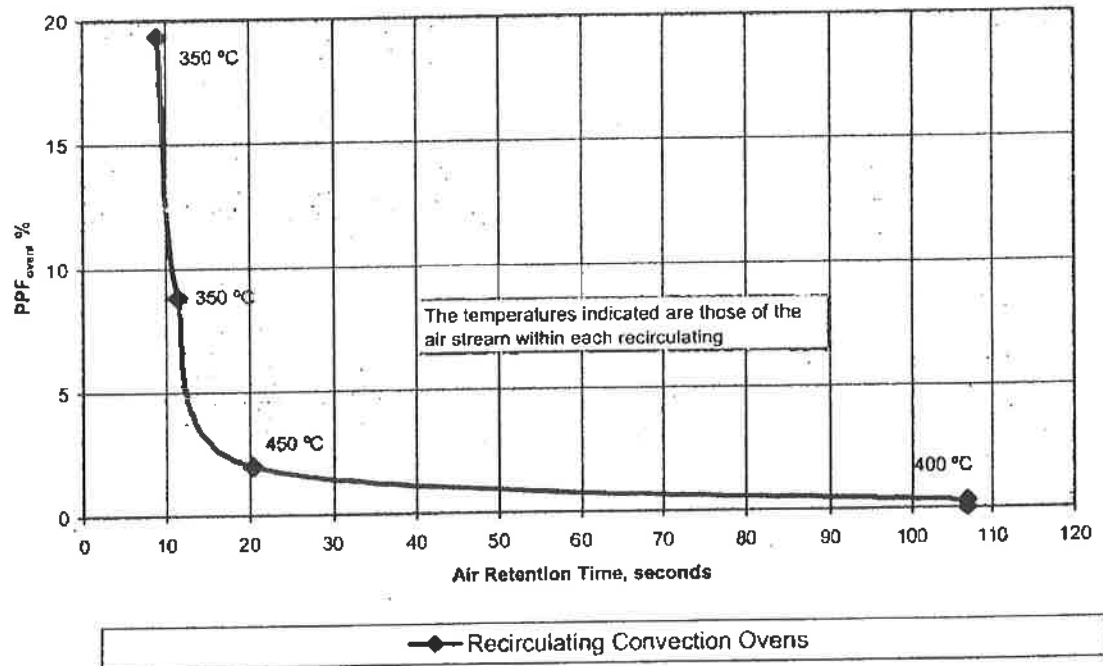
1 thermal behavior of the compound, the sample results of the Study, and other studies in the
2 literature.²⁴

3 The partitioning of APFO emissions to air from the thermal heat treatment processes
4 observed in this Study follows the behavior predicted in the literature when correlated to air
5 retention time in the oven systems studied. APFO is likely to be destroyed when the air stream is
6 retained for a sufficient time at air temperatures that will degrade APFO. It is thought that a
7 majority of the APFO is released to the air stream in processing equipment from the coated
8 articles as they are heated, and that destruction is the result of the heating of the air stream as it is
9 circulated in the oven systems. Figure 5 below illustrates the relationship between PPF_{air} for
10 ovens (PPF_{oven}) and air retention time in the oven at various temperatures observed in this Study.
11 At these temperatures, longer air residence times correlate with lower oven PPFs.

12

Figure 5

PPF_{oven} as a Function of Air Retention Time @ Air Temperature



13
14

15 The level of destruction appears to fall somewhat short of what would be expected based
16 on the published predictions of APFO half-life at these temperatures. There are two possible
17 reasons for this. First, variability in oven air temperature due to imperfect mixing would reduce
18 the time that the air stream is subject to temperatures that will destroy APFO. Second, APFO is
19 continuously released as freshly coated articles enter the ovens at the same time that some

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1 fraction of the oven air is vented to the atmosphere, setting up a circumstance where some APFO
2 laden air is vented before it has been subjected to sufficient time at high temperature.

3 The destruction of APFO is also dependent on the type of oven used for heat treatment.
4 Convection ovens that recirculate the air to reduce energy consumption provide both the higher
5 air temperatures and longer air retention times that support the destruction of APFO. The air
6 temperature in recirculating ovens is monitored as a process operating variable in the treatment
7 of coated articles, as heat transfer is accomplished by air convection.

8 Non-recirculating, radiant heat ovens have relatively short air retention times and do not
9 heat the air sufficiently to provide a similar level of APFO destruction. Radiant oven data are
10 not shown in the above figure, as air temperature is not typically monitored in these oven
11 systems. Rather, the surface temperature of coated articles is monitored and controlled to ensure
12 sufficient radiant heat transfer to produce finished articles.

13 C. Aggregation Across Processes

14 As expected, the results from sampling processes within a market segment were
15 comparable. A high degree of comparability was found among processes from multiple market
16 segments as well. Most remarkably, the APFO levels detected in wastewaters, largely generated
17 by container and process equipment rinses, were highly comparable. All rinses were made using
18 water at ambient temperature. The APFO detected in wastewaters where there was no direct
19 contact of process water with the dispersion-treated product ranged from 0 to 2.8% of the APFO
20 input.

21 One facility disposed of all remaining unused dispersion at the completion of a
22 production run by discharging the remaining dispersion to an on-site wastewater treatment plant.
23 It was determined that this practice was not typical of any other processor and the resultant PPF
24 calculated for this facility was not representative of any other sampled or surveyed facilities. To
25 provide a comparison with PPFs calculated for other process wastewaters, this PPF was divided
26 into two PPFs that (1) represented the amount of APFO attributable to only dispersion disposal
27 and (2) represented only the amount of APFO lost to process rinseate. The PPF that represented
28 only the process rinseate fell within the range typically found for process wastewater for all other
29 facilities, consistent with results for all other process wastewaters.

30 Where the dispersion-treated product was in direct contact with process water, the
31 process water contained up to 22% of the amount of APFO in the AFD used. Most processes
32 used water only for cleaning containers and process equipment. Therefore, it would be
33 appropriate to conclude that for most processes, the PPF_{water} is 3% because water is used solely
34 for cleaning. The PPF_{water} for the few processes with other uses for water would be higher (up to
35 22%) to include those other uses.

36 Similarly, the APFO detected in solid wastes was comparable for all processes in
37 multiple market segments, with the exception of spray coating and certain processes in the "All
38 Other" category. The APFO detected in solid wastes for all sampled processes except for those
39 in these two categories was less than 1%. In these other processes, the APFO detected in solid

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1 waste ranged from 9 to 18% of the APFO input. Therefore, one conclusion of the Study is that
2 the PPF_{solids} for processes in multiple market segments other than spray coating and the "All
3 Other" category is less than 1%. A second conclusion is that the PPF_{solid} for spray coating
4 processes and certain processes in the "All Other" category is less than 16% of the APFO in
5 AFD.

6 The air sampling results also can be aggregated across processes in multiple market
7 segments when the processing and oven type is taken into consideration. The APFO detected in
8 air samples for process steps conducted at ambient temperature, to 65 deg C, was less than one
9 percent of the total input APFO. At processing temperatures between 300 and 400 deg C, the
10 APFO detected in air from recirculating ovens was 19% or less, and in air from non-recirculating
11 or radiant ovens was approximately 40 - 54%. For temperatures above 400 deg C, the APFO
12 detected in air was 2% or less. Thus, the results of the Study suggest the PPF_{air} is comparable
13 across market segments when the processing temperature and oven types are considered.
14 Therefore, for low-temperature and high-temperature recirculating-oven processes, the PPF_{air} is
15 2% or less. For ovens that do not recirculate the air or operate at temperatures between 300 and
16 400 deg C (572 - 752 deg F), the PPF_{air} can be estimated at 54% and 19% respectively.

17 D. Results of Sampling and Surveys by Process

18 The following sections summarize and discuss the derivation of PPFs by process. In the
19 analysis by process, the sampling results for release points within an environmental medium are
20 summed to produce a single PPF for that environmental medium. For example, wastewater
21 containing APFO at most facilities is derived from two sources, rinsing containers that held the
22 dispersion feedstock and rinsing the process equipment used to make the finished product.
23 These samples are identified as "container rinseate" and "process equipment rinseate,"
24 respectively. The concentration of APFO in the wastewater from these individual samples was
25 analyzed and results in a PPF (percentage) of the total APFO used in that particular process. In
26 order to derive the PPF for water from all release points for the entire process, the PPFs of the
27 individual samples were added together. For example, if two container rinseate samples and one
28 process equipment rinseate sample were collected and analyzed from one process, the PPFs from
29 those individual samples were added to yield the PPF_{water}. Thus, for those processes in which the
30 only source of wastewater is from container and equipment cleaning, a PPF based on the
31 combined results from all processes can be used. The same concept was applied to the air and
32 solid waste streams.

33 Where more than one process was sampled in a process category, a range of PPFs is
34 presented for the sampled media. This range represents the PPFs calculated for each individual
35 process. However, to present a single PPF value for each media in each process category, the
36 higher end of the range was selected as a conservative estimate for that PPF. This conservative
37 estimate is then used as the PPF for that media in that process category for comparisons or
38 calculations made later in the report.

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1 In describing the conclusions in the Study, the word "conservative" is used to describe
2 PPFs that are derived from direct measurements. The word "reasonable" is used to describe
3 PPFs that are derived indirectly by subtraction and from data other than direct measurements.

4 In some cases, the amounts measured are such a small fraction of the input APFO, it is
5 reasonable to conclude that the PPF for that process and medium is negligible.

6 Because the Study does not include direct measurements of the amount of APFO
7 destroyed or remaining in the product, the PPFs for these values are deduced from other data. It
8 is known that APFO degrades rapidly at temperatures in excess of 350 deg C (662 deg F). In the
9 absence of energy or mechanisms causing the APFO material to become airborne, and the APFO
10 remains at ambient temperatures throughout the process and does not appear in the
11 environmental media, there is no reason to believe the APFO will not remain in the product.
12 Using this approach, we are able to provide a reasonable estimate for PPF_{product} and PPF_{destroyed}
13 for many of the processes. In other cases, the measured PPF is so small that it is negligible in the
14 calculations.

15 1. Glass Cloth Coating Glass Cloth Processing

16 As described previously, a continuous web of glass cloth is fed through a dip tank to
17 apply the coating and the web is heated to dry and sinter the finished article. The only
18 significant potential air stream is the oven exhaust. Samples at this release point were collected.
19 Wastewaters are generated from rinses of the raw material containers and rinses of the process
20 equipment, such as the dip pans, and samples of all wastewaters were collected. Samples of
21 solid wastes included raw material filters and "trim" wastes from heat-treated finished product

22 The APFO detected in the air exhaust from the oven ranges from 9 - 19% for sampled
23 processes. One facility participating by survey estimated that approximately 2% of the APFO is
24 present in the oven exhaust, but sampling data were used to establish the PPF for this process.
25 The oven air temperature favors destruction of APFO at the process conditions. A greater level
26 of destruction would be expected at the observed oven temperatures; however, it is reasonable
27 that the oven air may not be perfectly mixed, so some of the exhaust air may not have reached
28 the overall oven temperature. The range in the results from the sampled glass cloth processes is
29 comparable. As a result, a conservative estimate for the PPF_{air} is 19%.

30 The APFO detected in water from glass cloth coating is limited to container and process
31 equipment rinses. The volume of water generated is relatively small, and a small fraction of the
32 APFO input to the process is detected in the wastewater, ranging from 1 to 3%. Therefore, a
33 conservative estimate for the PPF_{water} is less than 3%. The wastewater generated is not
34 discharged directly to any surface water body, but rather is treated either on site or off site.

35 The solid waste from glass cloth coating consists primarily of raw material filters and
36 heat-treated product waste. The solid wastes generated by glass cloth coaters are sent off site to
37 be incinerated or are managed in controlled landfills. The APFO detected in solid wastes is less
38 than 1% of the APFO input. As a result, a conservative estimate for the PPF_{solid} is less than 1%.

39 The APFO remaining in the product can be predicted to be very small from the
40 observations in the Study. The APFO detected in samples of the waste from heat-treated glass

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1 cloth product was less than 1 ppm by weight. The measured amount is negligible compared to
2 the amounts detected in other media. Therefore, a reasonable estimate for the PPF_{product} is zero,
3 or negligible.

4 A significant amount of the APFO input to the glass cloth process is destroyed.
5 Recirculating ovens are typically used with an oven air temperature between 300 deg C (572 deg
6 F) and 400 deg C (752 deg F). Therefore, the process conditions are such that the APFO not
7 detected in other media is likely destroyed. Trim waste subject to the same heat treatment as the
8 product had less than 0.1% APFO content, and it follows that the product is likely to have the
9 same APFO content as the trim waste. Thus, because more than 78% of the APFO input was not
10 detected in environmental media or in product, a reasonable estimate of the PPF_{destroyed} is 78%.

11 The above PPFs for the various media sum to more than 100 percent. This is a common
12 occurrence for process categories as typically more than one process was sampled within each
13 category. This occurs because each PPF range represents more than one sampled process for this
14 process category, and, as stated above, conservative assignments were made within the PPF
15 range for each media. By using this conservative approach, the PPF for one media may come
16 from one sampled process while others come from a different sampled process within the same
17 market segment. Thus when they are summed, the result can be greater than 100%. However,
18 we can account for this by normalizing the results to 100%. To normalize, we simply add the
19 PPFs (19 + 3 + 1 + 78 = 101), and if the sum exceeds 100%, multiply the individual PPFs by the
20 ratio of 100 divided by that sum (multiply by 100/101). If normalized, the PPFs would be
21 approximately 77%, 19%, 3%, and 1% for destroyed, air, water, and solids, respectively.

22 2. *Formulation-Formulating of Metal Coatings Products*

23 The coating formulation process consists of slow-speed blending of AFD with pigments
24 and other ingredients at ambient-to-slightly-elevated temperatures. The only air source is the
25 tank vent, so that based on the physical and chemical characteristics of APFO and AFD, one
26 would predict air streams from this process to contain negligible amounts of APFO.
27 Wastewaters are generated from rinses of the raw material containers and rinses of the process
28 tanks, but there is no process water in contact with the AFD treated product. Samples of all
29 wastewaters were collected. Samples of solid wastes included raw material filters.

30 At the process conditions for formulation, the APFO detected in the air exhaust was
31 expected to be very small. The quantity was measured to be <0.0001% of the APFO input. This
32 result makes sense given the low temperature and the small volume of air exhausted from the
33 process tanks, and the absence of any process that would cause the APFO-containing mixture to
34 become airborne. As a result, a conservative estimate for the PPF_{air} is zero, or negligible.

35 The APFO from the input AFD detected in water from formulation is limited to container
36 and process tank rinses. The volume of water generated is relatively small, and a small fraction
37 of the APFO input to the process is detected in the wastewater, less than 1%. For formulation, a
38 conservative estimate for the PPF_{water} is less than 1%. The wastewater generated is not
39 discharged directly to any surface water body but rather is shipped off site for incineration or
40 other water treatment.

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1 The solid waste from formulation consists primarily of filters and process waste. The
2 solid wastes generated by formulators are incinerated off site or are managed in controlled
3 landfills. The APFO detected in solid wastes is less than 1% of the APFO input. As a result, a
4 conservative estimate for the PPF_{solid} is less than 1%.

5 The process conditions for formulation do not reach temperatures that would destroy
6 APFO. Thus, the APFO is carried through the formulation process and remains in the product.
7 Destruction of APFO may occur in the downstream AFD metal-coating process. For
8 formulation, a reasonable estimate for the $PPF_{destroyed}$ is zero, or negligible.

9 Nearly all of the APFO in AFD is expected to remain in the formulated coating product.
10 The only APFO expected to be lost from the formulated coating products is the small amount
11 that was detected in the water and solid wastes generated. Therefore, the $PPF_{product}$ is greater
12 than 99%. As discussed below, as a result of downstream processing by the processors who use
13 formulated coating products in their facilities, little APFO remains in the final consumer
14 products.

15 3. *Metal Coating*

16 As described previously, the metal coating process consists of manual or automated spray
17 coating in a spray booth. Ambient-temperature drying or a flash-drying step at approximately 65
18 deg C (149 deg F) may be used for multi-coat systems. The articles are heated at temperatures
19 greater than 400 deg C (752 deg F) to dry and sinter the coating as the last step in all metal
20 coating operations. The air release points include the spray booth and the oven exhausts. Air
21 losses due to ambient or flash drying were evaluated and determined to be insignificant as a
22 fraction of the APFO in the input AFD. Wastewaters are generated from rinses of the raw
23 material containers and rinses of the process equipment, such as the spray guns and pressure
24 pots. Samples of all wastewaters were collected. Samples of solid wastes included spray-booth
25 filters and liners.

26 The APFO detected in the air exhaust from the spray booths ranged from 0.7 to 6% of the
27 APFO input. The flash drying evaluation concluded that the amount of APFO lost during flash
28 drying was negligible.²³ The APFO detected in the oven exhaust ranged from 0.05 to 2%. The
29 oven air temperature favors destruction of APFO at the process conditions. Based on the
30 maximum measured results for spray booths and oven exhausts for any sampled process, a
31 conservative estimate for the PPF_{air} for the metal coating process is 6%.

²³ The flash drying evaluation showed that the amount of APFO lost to air during flash drying was negligible. To account for variability in the amount of coating applied, multiple samples of coated products were collected before and after each flash drying step and APFO content was determined separately.

The resulting data were evaluated by comparing averages and ranges pre-and post drying. Based on this rough-analysis, it was concluded that the differences in APFO content between samples collected before and after the flash dry step were not substantially different. This meaning means that evaporation from the surface of the coated part during flash drying did not result in release of APFO into the workroom atmosphere and is not likely to be a significant source of fugitive emissions. This was true even where the samples were heated slightly (to approximately 65 deg C or 125 deg F).

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1 The APFO detected in wastewater from metal coating is limited to container and process
2 equipment rinses. The volume of water generated is relatively small, and a small fraction of the
3 APFO input to the process is detected in the wastewater, typically less than 1%. The wastewater
4 generated is not discharged directly to any surface water body but rather is treated off site by
5 incineration or other water treatment. For metal coating, a conservative estimate of PPF_{water} is
6 less than 1%.

7 The solid waste from metal coating consists primarily of spray-booth filters, liners, and
8 heat-treated product waste. The solid wastes generated by metal coaters are sent offsite to be
9 incinerated or are managed in controlled landfills. The APFO detected in solid wastes ranged
10 from 9 to 18% of the APFO input and was not heat-treated. As a result, a conservative estimate
11 for the PPF_{solid} is 18%.

12 A significant amount of the APFO input to the metal coating process is destroyed.
13 Recirculating ovens are used and the air temperature in the ovens is greater than 400 deg C (752
14 deg F); therefore, the process conditions are such that the APFO not detected in other media is
15 likely to be destroyed. The APFO not found in the environmental media ranged from 77 to
16 greater than 90%, so a reasonable estimate for the $PPF_{destroyed} + PPF_{product}$ is 77%.

17 The above PPFs for the various media sum to 102 percent. When normalized to a total of
18 100% as described previously, the PPFs are approximately 75%, 6%, 1%, and 18% for
19 destroyed, air, water, and solids, respectively.

20 4. Additives: Oil and Batteries

21 The additive applications that were not sampled or surveyed but for which estimates of
22 APFO in AFD were derived include batteries and oil and grease formulations. In all cases, it
23 appears that the products are not heat-treated before they are finished by the fluoropolymer
24 processor. This means that the APFO in the AFD used is most likely to stay with the final
25 product, based on comparisons to the metal coating formulator processes studied. To the extent
26 that there are solid or liquid wastes generated, the amount of APFO in those wastes will be
27 proportional to the amount of non-AFD in the waste. Hence, in all cases, it is reasonable to
28 conclude that the APFO content of the various waste streams will be less than 0.3%, because
29 APFO in the AFD is below this amount.

30 For batteries, the AFD are used on the internal parts of alkaline dry cell batteries. These
31 are sealed units, which consequently is likely to result in little or no exposure to the end user.
32 The total amount of AFD used in batteries is a small fraction of the total AFD produced.

33 Oil and grease formulations are made with small amounts of AFD and are generally used
34 in industrial and commercial products. In consumer products, the applications are such that
35 general consumer exposure is not likely to occur. Moreover, the amounts of AFD in such
36 products are small, less than 0.3%, and residual APFO from input AFD in these products is
37 proportionally lower. In this case as well, the total amount of AFD used in oil and grease
38 applications is a small fraction of the total AFD produced.

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1 5. *Additives: Valve and Pump Packing Materials*2 **[IN PROGRESS]**3 6. *All Other: Cast Film and Film Coating Manufacturing*

4 As described previously, a continuous web of film is formed or coated on a substrate. No
5 processors were observed using the older method of pouring the dispersion on a heated metal
6 drum. The web is heated to dry and sinter the finished film. The only significant air release point
7 is the oven exhaust, and samples at this release point were collected. Wastewaters are generated
8 from rinses of the raw material containers and rinses of the process equipment. Samples of all
9 wastewaters were collected. Samples of solid wastes included raw-material filters and heat-
10 treated trim wastes.

11 The APFO detected in the air exhaust from the ovens ranged from 39 to 54% for sampled
12 processes. The air temperature favors some destruction of APFO at the process conditions. A
13 greater level of destruction would be expected at the observed temperatures; however, because of
14 the radiant heating method used, the oven air may not be as hot as the product temperature and
15 may not be perfectly mixed. This would account for the increased proportion of APFO found in
16 the exhaust air observed. Thus, non-recirculating ovens may not produce the same level of
17 thermal destruction of APFO as recirculating ovens.

18 In addition, the observed levels of APFO in the air stream were higher when the amount
19 of AFD used (or throughput of AFD) was greater. When air testing results for each of two
20 similar film-coating process were evaluated independently, the air PPF for the high production
21 product was approximately 40%, whereas the PPF for the high application rate was
22 approximately 54%. The PPF determined to be the most representative for the process was a
23 weighted average of the two conditions. The weighting was based on the relative production
24 volume and was based on 2/3 high production and 1/3 high application. The weighted average
25 resulted in an air PPF of 44.5%. Given that actual processing conditions are likely to vary
26 somewhat, it seems appropriate to choose an average of the measured levels to represent the non-
27 recirculating oven PPF_{air}.

28 The APFO detected in water from cast film and film coating is limited to container and
29 process equipment rinses. The volume of water generated is relatively small. The APFO
30 detected in the wastewater ranged from negligible to 3% of the total APFO input to the process.
31 This range does not include bath dispersion waste, which one facility treated as a wastewater.
32 Disposal of remaining bath dispersion via wastewater is an unusual situation and is not
33 representative of typical wastewater generation for other processes. The wastewater generated is
34 not discharged directly to any surface water body but rather is treated on site or off site using
35 incineration or other water treatment methods. For cast film and film coating, a reasonable
36 estimate for the PPF_{water} is 3%.

37 The solid waste from cast film and film coating consists primarily of filters and heat-
38 treated product waste. The solid wastes generated by cast film and film coaters are sent off site
39 to be incinerated or are managed in controlled landfills. The APFO detected in solid wastes is

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1 much less than 1% of the APFO input. As a result, a conservative estimate for the PPF_{solid} is less
2 than 1%.

3 The APFO remaining in the product is predicted to be very small. The APFO detected in
4 samples of heat-treated waste coated or cast film product was less than 150 ppm. The measured
5 mass of APFO in the heat-treated waste coated or cast film product is negligible compared to the
6 amounts detected in other media. Therefore, it is reasonable to conclude that the PPF_{product} is
7 zero, or negligible.

8 A large amount of the APFO input to both the cast-film and film-coating processes is
9 destroyed. The ovens typically use radiant heat and do not recirculate the air. The web reached
10 a temperature in the ovens between 290 and 400 deg C, with oven air temperatures ranging from
11 about 100 deg C (212 deg F) to 300 deg C (572 deg F). The process conditions are such that the
12 APFO not detected in other media is estimated to be destroyed. Approximately 50% of the
13 APFO input was not found in other environmental media, so a reasonable estimate of the
14 PPF_{destroyed} is approximately 50%.

15 E. The Material Balance for AFD

16 The PPFs discussed in Sections VIII.D.1. through VIII.D.5. represent several different
17 calculations. Some are the PPF for an individual type of release point, some are the PPFs for a
18 specific medium (air, water, solids) derived from combined PPFs of individual release points,
19 and some are PPFs of a specific medium from processes supplied by survey data (*i.e.*, those
20 facilities that provided their own data). The PPFs from the individual release points from all
21 sources of a specific medium can be combined to yield a PPF for that particular media.

22 When the data were viewed in aggregate and presented as PPFs for individual release
23 points, some obvious patterns emerged. Air results showed a dependence on the "time-at-
24 temperature" profile of the individual release. Wastewater results depended on whether or not
25 wastewater was produced only as a result of container and equipment cleaning, or if water was
26 used for another purpose in the process, such as cooling or carrying the product through the
27 process, or for emission control. Solid waste results depended on whether or not the process
28 included spray coating and if the solid waste was heat-treated. The following sections
29 summarize and discuss the PPFs by air, wastewater, and solid waste media.

30 1. *Consolidated PPFs for APFO in Air*

31 It is possible to characterize different APFO-containing air sources in the Study by the
32 temperature of the environment, in an oven or otherwise, and the time that the product spends at
33 the desired temperature in the process. Table 4 contains a summary of sample data on the
34 amount of APFO in the air sources by the highest temperature environment in which the
35 fluoropolymers are processed.

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Temperature Profile	PPF Range of Individual Sample Results Obtained, %	Max Observed PPF for Process Category (%)*	Max PPF of Total APFO from Estimates by Others, %
Ambient; formulators	negl - 0.00005	0.00005	NA
Ambient; spray applications	0.7 - 4.3	5.6	NA
100 - 300 C, long air residence times (minutes)	0.05 - 0.3	0.3	NA
300 - 400 C, non-recirculating ovens; short air residence times (seconds)	39 - 54	54	17.5
300 - 400 C recirculating ovens	2.0 - 19	19	2.0
>400 C recirculating ovens	0.29 - 2.0	2.0	NA

* For process categories that include multiple individual sample results, the maximum for the category is the sum of all individual sample results included in the category. Therefore, the maximum observed PPF for a process category may be greater than the maximum individual sample result.

1 Several observations and conclusions become apparent when the results for air sources
 2 are viewed from the perspective of the temperature profile of the process categories. Notable
 3 observations include the following:

- 4 • Air from ambient-temperature process steps contains up to 4.3% of the total
 5 APFO input to the processes (the range is between negligible and 4.3%).
 6 Ambient process steps include mixing/formulation and dip or spray coating.
- 7 • Longer air residence times for both recirculating and non-recirculating ovens
 8 generally result in greater thermal destruction and lower air PPFs.
- 9 • Non-recirculating ovens have shorter air residence time (reduced time at
 10 temperature) and correspondingly higher PPFs. The range of observed air
 11 PPFs for non-recirculating ovens is 39 - 54%.
- 12 • In general, convection ovens have longer air residence times than non-
 13 recirculating ovens and exhibit significantly lower air PPFs. The range of
 14 observed air PPFs for convection/recirculating ovens is 0.05 - 19%.
- 15 • The maximum PPF for the ambient-temperature non-spray processes sampled
 16 was 0.00005%, which suggests that less than 0.01% of the APFO used in AFD
 17 might find its way into air from these processes.
- 18 • The PPF for sampled facilities using non-recirculating ovens is approximately
 19 39 - 54%, while those with recirculating ovens were in the range of 9 - 19%.
 20 The maximum PPF for sampled facilities that used a recirculating oven or
 21 incorporated a thermal oxidizer was 19%. The PPF for facilities (based on
 22 survey data) with recirculating ovens operating between 300 and 400 deg C is
 23 2.0%.

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- 1 • Within the surveyed processes, the proportion processed was approximately
2 60% in recirculating ovens and 40% in non-recirculating ovens.
- 3 • Of all APFO in AFD, 85% is processed at temperatures at or above 300
4 deg C (572 deg F). It is not apparent from the information available what
5 proportion of AFD in the industry might be processed in a
6 non-recirculating oven with no thermal treatment of the stack gas.
- 7 • Conservatively applying the available information to the quantity of
8 APFO in AFD processed at high temperatures, combined with the quantity
9 processed in recirculation ovens, and applying the highest PPF for
10 recirculating ovens, 9.7%²⁴ of the APFO in the AFD from high-
11 temperature processing might find its way into the air stream from the
12 recirculating oven processes. Similarly, 18 % of the APFO in the AFD
13 from high-temperature processing might find its way into the air from the
14 non-recirculating oven processes.

15 2. *Consolidated PPFs for APFO in Wastewater*

16 The following observations characterize APFO-containing wastewater emissions in the
17 Study. Table 5 contains a summary of the sample data on APFO in the wastewater by
18 wastewater source.

²⁴ This value is calculated by multiplying the fraction in recirculating ovens, times the amount of APFO in AFD processed in these types of ovens times the PPF for air for these ovens. Hence, $0.6 \times 0.85 \times 0.19 =$ approximately 9.7%. Similarly for non-recirculating ovens the values to be multiplied are $0.4 \times 0.85 \times 0.54$.

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Process Description	PPF Range of Individual Sample Results, %	Max Observed PPF for Process Category (%) *	PPF from Estimates by Others, %
Container Rinseate	negl - 2.1	See combined	NA
Process Equipment Rinseate	negl - 1.0	See combined	NA
Combined Container Rinseate and Process Equipment Rinseate from Samples		2.8	
Contact Process Water	NA	NA	0.3 - 22
Dispersion Bath Waste**	5.1	5.1	NA

* For process categories that include multiple individual sample results, the maximum for the category is the sum of all individual sample results included in the category. Therefore, the maximum observed PPF for a process category may be greater than the maximum individual sample result.

** One facility disposed of remaining AFD at the completion of a production run by discharging all remaining dispersion to an on-site wastewater treatment plant. This represents a total PPF that includes APFO released in process rinseate and dispersion disposal. See below for a complete explanation.

1 Several observations and conclusions become apparent when the results for wastewater
2 sources are viewed from the perspective of the unit operation included in the process category.
3 Notable observations include the following:

- 4 • All wastewater sources are generated at ambient temperature and are not
5 treated at elevated temperatures at the site of generation.
- 6 • APFO content in individual wastewater samples from all sources is
7 consistently below 2.1% of the APFO input to the processes. The range of
8 APFO content in wastewater sources is between negligible and 2.1%.
9 Wastewater sources include container rinses and process equipment rinses.
- 10 • The APFO content in container rinses and process equipment rinses was
11 compared. Container rinses ranged from negligible to 2.1%. Process
12 equipment rinses ranged from negligible to 1.0%. Based on the significant
13 overlap in the results, the differences between container rinses and process
14 equipment rinses can be regarded as negligible. Conservatively, it is
15 appropriate to group data from both container and process equipment
16 rinses to calculate the PPF for wastewater. Aggregating the data in this
17 manner yields a consolidated PPF_{water} of 2.1%.
- 18 • The total PPF_{water} for wastewater in AFD processing from all sampled process
19 categories is 3% after combining PPFs for container rinses with those of other
20 process rinse water sources. The calculated PPF for wastewater in coating
21 formulation and nonmetal coating processes ranged from 0.5 to 3%. In metal

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- 1 coating, additive, and other processes, the PPF_{water} for wastewater ranged from 0
2 to 0.7%.
- 3 • The estimated PPF for processes not sampled ranged from 0.3 to 22%. The
4 estimated PPF of 22% is from one surveyed facility where a wet scrubber is used
5 for particulate control and process water comes in direct contact with the AFD-
6 treated product. The use of a wet scrubber is not common among the surveyed
7 and sampled facilities. The use of process water that directly contacts the AFD is
8 also unusual. The combination of wet scrubbing and direct contact process water
9 result in a larger amount of APFO in wastewater than was observed at any other
10 processes in the Study and warrants assigning a separate PPF_{water} for such
11 processes.
 - 12 • One facility disposed of remaining AFD at the completion of a production run by
13 discharging the remaining dispersion to an onsite wastewater treatment plant. It
14 was determined that this practice was not typical of any other sampled facility and
15 skewed the results as presented in the table above. The PPF_{water} in the table for
16 this facility was divided into one PPF that represented the amount of APFO
17 attributable to only dispersion waste disposal and another PPF that represented
18 only the amount of APFO lost to process rinseate. The PPF that represented only
19 the process rinseate was found to fall within the range typically found for process
20 wastewater for all other facilities.
 - 21 • The total amount of AFD used in those processes with higher water PPFs is less
22 than 20% of the total APFO in the industry. Thus, the wastewater stream from
23 this process has a small impact on the industry-wide value of APFO contained in
24 wastewater from the processing of AFD.

25 3. *Consolidated PPFs for APFO in Solid Waste*

26 The following observations characterize APFO-containing solid wastes sampled in the
27 Study. Table 6 contains a summary of sample data on the amount of APFO in the solid wastes
28 by process.
29

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Process Category	PPF Range of Individual Sample Results, %	Max Observed PPF for Process Category (%) *	PPF from Estimates by Others, %
Spray Coating	negl - 10	18	NA
Non-spray Coating	negl - 0.19	0.2	NA
Formulators	negl - 0.12	0.12	NA
Other	NA	NA	13

* For process categories that include multiple individual sample results, the maximum for the category is the sum of all individual sample results included in the category. Therefore, the maximum observed PPF for a process category may be greater than the maximum individual sample result.

1 Several observations and conclusions become apparent when the results for solid waste
 2 sources are viewed from the perspective of the unit operation included in the process category.
 3 Notable observations include the following:

- 4 • Solid waste samples consisted of container wastes, clean-up rags, gloves,
 5 tape, raw material filters, trim waste (of heat-treated product), spray-
 6 booth liners, and spray-booth filters.
- 7 • All solid waste streams are subject only to ambient temperatures, with the
 8 exception of trim waste, which is subject to the same heat-treatment time
 9 and temperatures as the products being coated.
- 10 • Heat-treated trim wastes account for up to 0.2% of the total APFO input
 11 to the processes.
- 12 • The APFO solid-waste sources from spray coating operations account for
 13 18% of the total APFO input to the spray coating processes. These solid
 14 wastes include spray-booth filters and paper booth-liners that capture
 15 overspray associated with spray coating operations and understandably
 16 have a greater amount of fluoropolymer on them.
- 17 • Estimates of APFO in solid wastes from unsampled, non-spray processes
 18 can account for up to 13% of the total input APFO.
- 19 • For the remaining processes, the combined solid-waste samples generally
 20 account for up to 0.2% of the total APFO input to the processes
 21 (individual sample range is negligible to 0.19%).

22 The maximum PPF for solids in AFD from any process category, sampled and estimated,
 23 is 18% and the minimum is negligible.

24 *4. Consolidated PPFs for All Media*

25 When the PPFs for each process category are multiplied by the quantity of AFD used
 26 annually by each category, the results can be summed by environmental media to produce a

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1 consolidated PPF for the entire industry. An overall sum for a given environmental medium was
2 calculated. The highest PPF was chosen from the available results for each market segment and
3 was multiplied by the annual volume of AFD consumed by that market segment to obtain the
4 estimated amount of APFO in an environmental medium from a single market segment. The
5 result for each market segment was then summed for that environmental medium to represent the
6 total amount of APFO found in that medium. To calculate the percentage of APFO in a medium,
7 that total was divided by the total input amount of APFO in AFD and multiplied by 100.

8 The results are as shown below:

- 9 • PPF_{water} 5 (measured);
- 10 • PPF_{waste} 5 (measured);
- 11 • PPF_{air} 16 (measured);
- 12 • PPF_{destroyed} 62 (estimated); and
- 13 • PPF_{undetermined} 12 (estimated).

14 The PPFs for the environmental media are based on measurements. The PPF_{destroyed} is an
15 estimate that is largely based on measurements of heat-treated surrogates for products (trim
16 wastes). To close the material balance, the remainder is called PPF_{undetermined}. The remainder
17 represents market segments that were not sampled, the amount remaining in products, and an
18 amount that is potentially destroyed.

19 In market segments with sampling results for more than one process, the representative
20 PPFs selected were generally the highest value for the environmental media and the lowest value
21 for PPF_{destroyed}. The amount destroyed is a conservatively low estimate, because the lowest value
22 was generally chosen to represent that market segment. Together, environmental media and
23 destruction account for 88% of the input APFO. What happens to the remaining 12% is
24 undetermined because there are no data that clearly identify the compartments where it is likely
25 to be found.

26 F. Major Conclusions of the Study

27 The study objectives were achieved. Detailed information on what happens to APFO
28 when AFD are processed was obtained for 15 individual processes through the survey and
29 samples collected. In an earlier report to EPA, the FMG reported that approximately 15% of the
30 APFO used to make fluoropolymers remained in aqueous dispersions sold to others. The study
31 results enable conclusions to be drawn about what happens to that 15%, as shown in Table 7.

32 Results are shown in two ways. The first column shows the fraction of the total APFO
33 used to make fluoropolymers, totaling 15%. The second shows the fraction of APFO in AFD in
34 each output stream, totaling to the 100% of the APFO in AFD.

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APFO Destinations	Percent of APFO in Fluoropolymer Industry	Percent of Input APFO in AFD	PPF Range
Destroyed in AFD Processing	9%	62%	0 - 81%
Air Streams	2%	16%	0 - 44%
Wastewater Streams	<1%	5%	0 - 22%
Solid Waste Streams	<1%	5%	0 - 18%
Undetermined	1%	12%	Not applicable
Total APFO in AFD	15%	100%	NA

1 The data in the table must be interpreted with care. The specific PPFs for an individual
 2 process can be summed, which must by definition total 100%. For example, if a large amount of
 3 APFO was found in the exhaust air stream for a process, there must be a correspondingly lower
 4 value in the other categories (solid waste, wastewater, destruction, or remaining in the product)
 5 in order to compensate for the greater amount in the exhaust air stream.

6 *1. Predicted APFO in Waste Streams*

7 Air streams often are released to the atmosphere during heating steps in a process, but
 8 some are treated on site using methods that remove APFO from the air stream, including thermal
 9 destruction, wet scrubbing, and particulate filtration. Emission controls on existing air streams
 10 are used for purposes of controlling other air pollutants, and may incidentally result in control of
 11 APFO. For example, in processes that run at ambient temperature, only small amounts of APFO
 12 are released from liquid processes such as formulating coatings and those are in solid form.
 13 Typically, a particulate air filter on a mixing tank dust control system will capture APFO along
 14 with the dust from the solid materials that are added to a batch. Similarly, in a spray coating
 15 operation, most of the APFO detected in the waste streams was in the solid waste coming from
 16 the spray booth filters. Processors that use thermal oxidizers or other high temperature control
 17 devices have specific air pollution control permit requirements driven by other pollutants.

18 APFO measured in air sources, including those downstream of existing controls in the
 19 small number of facilities that had them, represents 16% of the input APFO in AFD, equal to
 20 approximately 2% of the total APFO used in fluoropolymer manufacturing. Much less than 1%
 21 of the APFO in AFD is found in air at ambient processing temperatures (up to 65 deg C, 12 deg
 22 F). This is consistent with the fact that APFO is a solid at ambient temperature and is a salt
 23 dissolved in the water medium. Without a mechanism to disperse the APFO into an air stream, it
 24 remains in the liquid.

25 The amount of APFO found in air waste streams varies at processing temperatures in the
 26 range of 300 - 400 deg C (150-204 deg F). Although a large proportion of the AFD is processed
 27 in recirculating ovens, less than 11% of the input APFO is found in exhaust air from ovens that
 28 operate in this range due to thermal destruction.

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1 In contrast, a much smaller proportion of the AFD is processed in non-recirculating
2 ovens. Thus, less than 3% of the input APFO in AFD is found in exhaust air from radiant heat
3 ovens that operate in the range of 300 - 400 deg C (572 -752 deg F) and that do not recirculate
4 the process air. Some metal coating processes had intermediate process steps that operated
5 between 150 deg C (302 deg F) and 300 deg C (572 deg F), but all had final processing
6 temperatures in excess of 350 deg C (662 deg F). Valve and pump packing manufacturing was
7 identified as a process that had final processing temperatures between 150 deg C (302 deg F) and
8 300 deg C (572 deg F).

9 APFO measured in wastewater sources is less than 1% of the total APFO used in making
10 fluoropolymers. Wastewater sources are collected and treated on site or sent for treatment off
11 site. Some wastewater sources are incinerated and some are treated with other wastewater
12 treatment methods. None of the wastewater from the processes observed in the Study is
13 discharged directly to the environment.

14 In most of the processes observed, water is used primarily to rinse dispersion containers,
15 process vessels, and processing equipment at ambient temperatures. The volume of cleanup
16 water observed in all but one case was small, less than 0.002 liters per kilogram (0.001 gallons
17 per pound) (dry weight) of AFD processed, and the measured concentrations are low. The
18 PPF_{water} was consistently below 2.8%, except for two processes.

19 In one process, a wet scrubber is used and process water comes in direct contact with the
20 AFD-treated product. The APFO in that process produced a PPF of 22%. The other process
21 discharges unused AFD bath to its wastewater treatment plant, leading to a wastewater PPF of
22 6% for this process. However, the total amount of AFD used in these types of processes is less
23 than 16% of the total APFO in AFD. Thus, even taking this into account, the wastewater stream
24 represents 5% of the input APFO from AFD.

25 APFO measured in solid wastes represents 5% of the input APFO in AFD. Some solid
26 wastes are incinerated, but most are sent to controlled landfills. The solid waste streams that
27 contain the majority of APFO in the solid waste stream are subject only to ambient temperatures;
28 in those wastes that are subject to typical heat treatment temperatures, the measured amounts of
29 APFO were less than 150 ppm (w/w).

30 2. *Predicted APFO Remaining in Sintered Articles*

31 Given the mechanisms of APFO destruction, the APFO remaining in articles can be
32 divided between those that are sintered, or subject to high processing temperatures, and those
33 where the AFD are applied and lower drying or baking temperatures (unsintered) are used in the
34 process. The APFO remaining in sintered articles can be estimated by comparing the amounts
35 found in waste that was created after the sintering step. The samples of trim waste from heat-
36 treated product measured in the Study were all less than 150 ppm (w/w), some results were even
37 less than 1 ppm (w/w). Samples of heat-treated product trim waste were collected for glass cloth
38 and film coating processes. The APFO content is expressed on the basis of total coated material,

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1 including the substrate. Samples of heat-treated material from a metal coating process were not
2 collected, however, the FDA reported 0.004 to 0.075 ppm.²⁵

3 *3. Predicted APFO Remaining in Unsintered Articles*

4 APFO remaining in unsintered articles was not measured, as the Study design did not
5 include sampling and analysis of products or articles produced in AFD processing. The APFO
6 content of articles is less than the APFO content of the AFD because the articles are likely to
7 contain other components that do not contain APFO. The typical amount of APFO in AFD is
8 0.28% by weight.

9 The DPMB study did not include measurements of the APFO remaining in unsintered
10 articles. The APFO remaining in unsintered products depends somewhat on the processing
11 temperature and the quantities of environmental media generated. Some of the input APFO may
12 transfer to air at temperatures above 150 deg C (302 deg F), but at temperatures below 100 deg
13 C, no mechanisms for transfer to air were found other than spraying the AFD-containing product
14 into the air.

15 Similarly, there are no mechanisms for destruction of APFO at lower temperatures.
16 Some of the input APFO may transfer to wastewater and solid waste streams depending on the
17 type of process and the quantities generated. While there are always some losses due to sources
18 of solid waste as well as inherent inefficiencies in transferring products between containers, it is
19 likely that a relatively small fraction of the APFO from AFD in such processes will end up in air,
20 wastewater and solid waste streams.

21 No data were developed on the levels of APFO in air in processes where air temperatures
22 between 100 deg C and 250 deg C were described. However, these processes use a small
23 fraction of the AFD in the U.S. and are not likely to have large quantities in their process
24 streams. The magnitude of the PPF for wastewater or solid waste streams from such processes
25 will likely depend, in part, on the use of air pollution control technology such as baghouses or
26 scrubbers. No estimates of the PPFs for such processes are available.

27 Absent data on these losses, there are presently no clear data to indicate the APFO
28 remaining in unsintered articles. However, the amounts of AFD used in making these articles
29 represent a small fraction of the total AFD manufactured. The actual APFO content of articles
30 will be evaluated in another study being conducted by the FMG.

²⁵ Begley, T.D., page 10.

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4. *Estimated APFO Destroyed*

While it was not possible to directly measure the amount of APFO destroyed in processing, destruction is likely to occur in some processes. Given the temperatures and times at which the products are processed and the thermal behavior of APFO reported in the literature, however, it is apparent that a large fraction of any APFO in the products as they enter the final sintering cycle is likely destroyed. Based on the data collected, it is estimated that high-temperature processes will destroy 46 to 90% of the APFO input to the manufacturing process. If the time-temperature profile of the product is above 400 deg C (752 deg F), the amount of residual APFO in the product will be very small. This is consistent with the analysis of solid waste from heat-treated products and publicly available data on APFO extracted from finished articles. The overall level of destruction can be calculated using the material balance results for each process category and the quantity of AFD sold to each process category. The overall destruction level is calculated to be 62% APFO in AFD, or about 9% APFO used in fluoropolymer manufacturing.

IX. Summary

Several key lessons and major conclusions have been drawn from the surveys, observations and sampling. As noted, a large amount of the APFO in AFD is destroyed in the processes. The overall sampling results are amenable to aggregating across multiple process sectors. The APFO detected in wastewater sources is low and can be aggregated across all processes, except for those few market segments that had bath disposal to wastewater and water that had direct contact with AFD. Solid waste emissions are generally small, except for spray-coating processes. While ambient temperature air results are comparable, oven results differ. Ovens with recirculating air are remarkably more effective in destroying APFO than radiant heat ovens and those without recirculation.

The study included a broad and representative sampling of the industry as defined by several different criteria: number of processes, process types, process sectors in the dispersion processing industry, amount of dispersion in use by the study participants, and environmental performance. The breadth and depth of the study provided numerous opportunities to aggregate data across multiple industry sectors and across the air, wastewater, and solid waste media that were sampled. In some cases, certain process parameters were unique, and the air streams from those sources were differentiated from the balance of the industry processes. No processor added APFO to dispersions above that as received from the fluoropolymer manufacturers. Smaller amounts of the APFO were measured in the air, wastewater, and solid waste streams from the industry. Wastewater and solid waste streams are further treated or sent to controlled facilities for disposal. This study demonstrated significant destruction of the input APFO contained in the AFD used in the dispersion processing industry, and support the conclusion that small amounts of input APFO remain in finished products.

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Appendix I
Study Protocol

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Appendix II
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Appendix III

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Acronym List and Glossary

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5	ABS	Acrylonitrile-Butadiene-Styrene Resin
6	AFD	aqueous fluoropolymer dispersion
7	AP	AFD Percentage
8	APFO	ammonium perfluorooctanoate
9	Barr	Barr Engineering
10	C8	APFO, or ammonium perfluorooctanoate
11	CBI	Confidential Business Information
12	DPMB	Dispersion Processors Material Balance
13	DQO	Data Quality Objectives
14	ECA	Enforceable Consent Agreement
15	EPA	United States Environmental Protection Agency
16	EPCRA	Emergency Planning and Community Right-To-Know Act
17	Exygen	Exygen Research Inc.
18	FEP	Fluorinated ethylene propylene
19	FMG	Fluoropolymers Manufacturers Group
20	FPG	Fluoropolymers Processors Group
21	HVLP	High Volume Low Pressure (Spray Guns)
22	IP	Industry Percentage
23	K&H	Keller and Heckman LLP
24	KHA	KHA Consulting LLC

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1	LC/MS/MS	High Performance Liquid Chromatography Tandem Mass Spectrometry
2	NA	Not Applicable
3	negl	Negligible
4	PFA	Perfluoroalkoxy polymers
5	PFOA	Perfluorooctanoic acid
6	PPF	PFOA Partition Factors defined as the fraction (percent) of the APFO entering the
7		process that leaves the process through various environmental media
8	PTFE	Polytetrafluoroethylene
9	PVDF	Polyvinylidene fluoride
10	QA/QC	Quality Assurance and Quality Control
11	QAPP	Quality Assurance Project Plan
12	RCRA	Resource Conservation and Recovery Act
13	RCRAInfo	Resource Conservation and Recovery Act Information Database
14	SARA	Superfund Amendments and Reauthorization Act
15	Sintering	Heating at temperatures in excess of the melting point of the fluoropolymer to
16		cause the polymer particles to melt and fuse together, to develop final properties
17		of the polymer.
18	SPI	The Society of the Plastics Industry, Inc.
19	TRI	Toxic Release Inventory
20	TRIS	Toxic Release Inventory System
21	TSCA	Toxic Substances Control Act

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Appendix IV
Survey

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